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7	PUBLIC INFORMATION MEETING
8	ON ENVIRONMENTAL IMPACT STATEMENT
9	KIRTLAND AIR FORCE BASE PERIMETER BOUNDARY
10	June 23, 2003
11	6:45 p.m.
12	Wyndham Hotel
13	2910 Yale Boulevard, Southeast
14	Albuquerque, New Mexico
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	REPORTED BY: Mary Abernathy Seal, RDR, CRR, CCR 69 Bean & Associates, Inc.
21	Professional Court Reporting Service 500 Marquette, Northwest, Suite 280

Albuquerque, New Mexico 87102

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24 (5864-18) MAS

- 1 MR. MILLIGAN: Ladies and gentlemen, if I
- 2 can have your attention, please. If you would, take
- 3 a seat, if you have one, or grab a chair, and we'll
- 4 go ahead and get started.
- 5 I wish you folks would come to our
- 6 restoration advisory board meetings, our quarterly
- 7 meetings. It's been like pulling teeth to get folks
- 8 to come to our meeting. So maybe I'll change the
- 9 name on the next meeting.
- 10 I'd like to thank you all for coming out
- 11 tonight. My name is Steve Milligan. I'm with the
- 12 Public Affairs Office for Kirtland Air Force Base
- 13 and on behalf of Colonel Kathleen Close, commander,
- 14 I want to welcome you and thank you for coming to
- 15 take part in the meeting of the draft environmental
- 16 assessment for a proposed perimeter fence for
- 17 Kirtland Air Force Base.
- We welcome your comments. That's what
- 19 we're here for tonight. We will try to keep this on
- 20 a level where we can share comments. We have a
- 21 court reporter here, Mary Abernathy Seal, with Bean

- 22 & Associates, and she'll be taking down all of your
- 23 uh-huhs and everything else. And we'll have a
- 24 transcript available probably in seven to ten days.
- 25 So if anybody wants a copy of that, just let us

- 1 know, and we'll make sure we get that to you.
- 2 I'd like to recognize a few folks from our
- 3 congressional staff, field representative from
- 4 Senator Domenici's office, Joyce Pullen. Is she
- 5 here?
- 6 From Senator Bingaman's office, Danny
- 7 Milo.
- 8 From Congresswoman Heather Wilson's
- 9 office, Carri Phillis.
- Do we have someone from Tom Udall's
- 11 office? He said he would be here, but --
- 12 And representing Colonel Close, Colonel
- 13 Linda Jones, 377th Mission Support Group commander.
- One thing I would like to express, the
- 15 important thing to remember here tonight is that no
- 16 decision has been made, and that all comments that
- 17 are made tonight and during the public comment
- 18 period, which ends July 16th, will be taken into
- 19 consideration, and will be addressed before a final
- 20 document is produced.
- As far as ground rules for tonight, I

- 22 don't think we really need to go into too much
- 23 detail on that. We've get a good group here. I
- 24 think this is a passionate issue that's understood,
- 25 and I think as long as we respect one another and

1 listen to what everybody has to say, those comments

- 2 can be recorded, and that's important.
- 3 And for those people who have signed up to
- 4 speak, if you would identify yourselves when you
- 5 come up so we make sure we have your name recorded
- 6 properly. We've got the room until 9:00, but it
- 7 looks like we may go a little bit beyond that, and I
- 8 don't think that will be a problem.
- 9 Just a couple of logistical things.
- 10 Comment sheets are available in the lobby, so you
- 11 can fill those out and they can either be faxed or
- 12 mailed back to us, or you can just, if you want to,
- 13 fill them out tonight and leave them here. That's
- 14 fine. You can do that as well.
- 15 After the Air Force presentation we'll
- 16 take a real short break. There are some charts out
- 17 in the hall that you can take a look at. If you
- 18 have any questions, you can come up and we'll try
- 19 and get an answer for you. If we can't, we'll
- 20 record it so we can.
- 21 After the short break the Friends of Otero

- 22 will speak, and also others who have signed up
- 23 tonight who I'm assuming are Friends of Otero that
- 24 would also like to speak, and we'll make sure that
- 25 we'll keep the time to five minutes. If someone

- 1 wants to defer their time to another person who
- 2 needs a little more than five minutes, we can do
- 3 that as well.
- 4 So without any further ado we'll go ahead
- 5 and get started. Also DOE, Department of Energy,
- 6 has a position sheet, paper, that's available on the
- 7 table outside.
- 8 First to speak is Walt Moore with
- 9 LopezGarcia Group. They're a contractor to the Air
- 10 Force and author of the environmental assessment.
- MR. MOORE: Good evening. Welcome to this
- 12 public information meeting regarding the proposed
- 13 replacement of a fence along the eastern boundary of
- 14 Kirtland Air Force Base. I'm Walt Moore, and I'm
- 15 the project manager for the environmental
- 16 assessment, in addressing the potential
- 17 environmental impacts of the proposed action.
- 18 I'd like to make it clear that in spite of
- 19 what you may have heard, my company will not benefit
- 20 in any way from the fencing activity we'll discuss
- 21 tonight. We only write environmental documents for

- 22 the base, and we don't provide any engineering or
- 23 construction support to the base. I actually read
- 24 that on the Otero web site.
- 25 I'd like to start with a little background

1 on the National Environmental Policy Act, or NEPA.

- 2 It was signed into law on January 1970 with the
- 3 purpose of requiring federal agencies to prepare
- 4 detailed statements for, quote, major federal
- 5 actions significantly affecting the quality of the
- 6 human environment, end quote.
- 7 Before commencing any project, therefore,
- 8 a federal agency must determine whether a proposed
- 9 action is major, federal, and action, and whether it
- 10 may affect the quality of the human environment. If
- 11 a project meets all of these criteria, the agency
- 12 must determine whether the environmental effects of
- 13 the proposed action are significant.
- 14 And there are some criteria for
- 15 significance. If an agency determines that a
- 16 proposed federal action may have a significant
- 17 effect on the quality of the human environment, then
- 18 an environmental impact statement, or EIS, is
- 19 prepared.
- EIS is a formal document that contains
- 21 considerations of the environmental effects of the

- 22 proposed action, including adverse effects that
- 23 cannot be avoided; alternatives; the relationship
- 24 between the short-term and long-term uses of the
- 25 environment and the irreversible and irretrievable

- 1 commitment of resources.
- 2 An environmental assessment, which is what
- 3 we've done, is prepared when significant
- 4 environmental impacts are not anticipated or when
- 5 there is a question as to the extent of the
- 6 potential impacts, as in this case. If the
- 7 assessment confirms that the proposed action would
- 8 have no significant impacts, a finding of no
- 9 significant impact, which we shortened to call
- 10 FONSI, is prepared.
- 11 If there would be significant impacts, a
- 12 more detailed analysis process is performed and the
- 13 findings are documented in an EIS. So the EA is the
- 14 let's find out if there's a problem, if we're not
- 15 sure. If there is one, we do an EIS. If there's
- 16 not, we go to the FONSI.
- 17 An EA covers the same topics and issues as
- 18 an EIS, only in a more streamlined process. Public
- 19 comments can be submitted within 30 days of release
- 20 of an EA, or in this case it's been extended for
- 21 another 30 days. These comments are considered

- 22 prior to making the final decision and are responded
- 23 to in an appendix to the EA. So all comments that
- 24 have been received to date, all comments that are
- 25 recorded tonight by the court reporter, any comments

- 1 that are sent in via writing or e-mail up until the
- 2 end of the comment period, which is the 16th -- all

- 3 of those will be responded to in the final EA, the
- 4 one that you guys have looked at up to now as the
- 5 draft.
- 6 Counsel on Environmental Quality, or CEQ,
- 7 regulations implementing NEPA suggest the EA should
- 8 only be 10 to 15 pages in length. That was a long
- 9 time ago. It is often not possible to stay within
- 10 these page limits, especially if information related
- 11 to a permit is included.
- 12 It is, however, instructive to understand
- 13 CEQ's philosophy on what they would like to see as
- 14 the brevity of an EA. The document should only
- 15 provide detailed information on issues for which
- 16 there's a potential for significant impact.
- 17 Briefly, the subject areas addressed are:
- 18 Project description, purpose and need, alternatives
- 19 considered, the impacts, and comments and
- 20 coordination. This EA is currently close to 100
- 21 pages, and by the time we include the comments, it's

- 22 going to be significantly more than that.
- An EA need not be circulated for comment,
- 24 but must be made available for public inspection. A
- 25 notice of availability must be placed in local

1 newspapers. The availability period for an EA is

- 2 usually 30 days, but may be less under rare
- 3 circumstances, and it's often extended, as this one
- 4 was.
- 5 Following the public availability period
- 6 and receipt of comments on the EA, the next step is
- 7 a determination of significance of impacts. And as
- 8 I said, if we find no significance, it's a FONSI.
- 9 If there are significant impacts that are
- 10 encountered, then they automatically will do an EIS.
- 11 The FONSI is simply a statement that as a
- 12 result of the environmental analysis, an interagency
- 13 review describing the EA, a project was found to
- 14 have no significant impacts on the quality of the
- 15 human environment. It includes the EA modified to
- 16 reflect all applicable comments and responses to
- 17 those comments.
- Also, if it was not done in the EA, the
- 19 FONSI must include the applicant's recommendation or
- 20 selected alternative. The FONSI availability is
- 21 much like that of the EA. No formal circulation is

- 22 required, but the public is notified through notice
- 23 in the newspapers.
- Now I'd like to discuss the history of the
- 25 withdrawn area proposed for fencing. And the

- 1 withdrawn area is to the right of the dotted line
- 2 down sort of the center there. It's property which
- 3 was withdrawn from public use in 1943 for purposes
- 4 of military training and public safety, and has been
- 5 used exclusively for those purposes since that time.
- 6 Many of the activities that occur in the
- 7 withdrawn area are hazardous, and the public has
- 8 been excluded from the property for obvious safety
- 9 reasons.
- Testing of military weapons occurred on
- 11 this property, and portions of the land were used as
- 12 an impact point for multiple kind of projectiles
- 13 which were being developed during and after World
- 14 War II. These included proximity fuses for
- 15 long-range five-inch naval shells that were used to
- 16 shoot down enemy aircraft. Residue from these
- 17 shells and other projectiles, including
- 18 high-explosive rounds, can still be found in the
- 19 withdrawn area.
- Warning signs have been posted for many
- 21 years at locations where people have attempted to

- 22 enter the withdrawn area. These signs are regularly
- 23 removed, often within days of being posted, thereby
- 24 exposing those who recreate in the area to potential
- 25 danger.

- 1 The proposed fence, as shown on here,
- 2 which is the dotted line down the right-hand side,

- 3 will make it obvious that there is a boundary there
- 4 for those who inadvertently cross the boundary. I
- 5 crossed it inadvertently the other day and hiked up
- 6 Otero Canyon.
- 7 In 2002 Kirtland completed a survey of
- 8 active and historic ranges on base, and the
- 9 resulting report describes the type of munitions
- 10 found on each range. As you can see from this
- 11 graphic, range H22, which starts here and covers
- 12 this entire area, back to here, this was where
- 13 obviously they were shooting from. H22 includes a
- 14 major portion of the withdrawal area, including the
- 15 eastern edge of the property.
- Based on the information in the range
- 17 survey report, Kirtland has requested funds to begin
- 18 the remediation process of the unexploded ordinance,
- 19 or UXO, which is found in the withdrawal area, with
- 20 priority being given to the area along the eastern
- 21 boundary where trespassers are most active.

- The area first must be studied to
- 23 determine the extent of the problem, and then
- 24 funding will be sought for the cleanup activities.
- 25 Until this funding is received and the remediation

1 process is completed, the area will continue to be

- 2 unsafe for public use.
- 3 In addition to the historic use of the
- 4 area, military units currently train in portions of
- 5 the withdrawn area. On this graphic you can see --
- 6 well, actually, this one doesn't show the helicopter
- 7 landing zones, but the Major will show you there are
- 8 helicopter landing zones here, here, here, and here
- 9 that are currently in use by the 58th SOW, and he'll
- 10 talk about that in a minute.
- And there also is a drop zone used to
- 12 train the parajumper and combat rescue school guys
- 13 that were in the movie "Perfect Storm." The guys
- 14 that rescued the guys out of the water were
- 15 actually -- I think one of them was actually trained
- 16 here, and their drop zone is right about here.
- Both these schools train Air Force
- 18 officers and enlisted personnel in tactics and
- 19 skills vital to our current and future military
- 20 operations. Graduates of these schools also
- 21 participate in civilian search and rescue operations

- 22 across the US.
- And by the way, these guys when they
- 24 train, the PJs, when they train, train with local
- 25 fire departments and search and rescue operations,

1 and they ride with local ambulances as a way that

- 2 they get further training, and that's all donated
- 3 time.
- 4 There are many other users of the
- 5 withdrawn area, including Air Force military police.
- 6 They have firing ranges out there, shooting ranges,
- 7 the Department of Energy, and the Air Force research
- 8 laboratory.
- 9 As a further example of the hazardous
- 10 activities that occur in the area, this is the M60
- 11 machine gun range. An M60 fires a bullet about the
- 12 size of my thumb. This is an active range and the
- 13 abandoned Air Force fire tower is right about there.
- 14 The safety fan for that range is what's shown on
- 15 that. That's where they can anticipate that
- 16 ricochets might go.
- You can see where the base has safety
- 18 concerns about this area. Because of the dangers
- 19 inherent to the types of activities that have
- 20 occurred here, as well as the ongoing research and
- 21 development, testing and training missions, base

- 22 personnel access to the withdrawn area is restricted
- 23 to specific locations and times. Base personnel
- 24 can't get out there except when it is made very
- 25 clear that the area is not active and there's no

1 training going on, and no firing ranges are being

- 2 used, no DOE testing is being done.
- 3 Personnel with a need to be there are
- 4 briefed on the hazards and instructed on what to do
- 5 if they see any UXO before being allowed into the
- 6 area.
- 7 The new boundary fence is intended to
- 8 deter public access to the withdrawal area by
- 9 replacing existing three-strand barbed-wire fencing
- 10 where it exists -- in some cases it's gone -- with
- 11 eight-foot-high chain-link fencing. It is hoped
- 12 that the new fencing will deter the honest people
- 13 who recreate in this area and will help to prevent
- 14 possible injuries from UXO or testing or training
- 15 activities, as well as provide protection from
- 16 terrorist attacks on base facilities and personnel.
- 17 It will make it more difficult, although
- 18 certainly not impossible, for unauthorized personnel
- 19 to access the eastern side of the base. With a
- 20 proposed fence in place, anyone on base will be
- 21 there deliberately and knowingly. There will be no

- 22 accidental crossings of the base boundaries.
- The proposed east fence would prevent
- 24 unauthorized access to the several miles of trails
- 25 on base property that are currently used by the

1 public for recreation. I have been on them, too.

- 2 They're great. It would not affect the many miles
- 3 of trails that lie outside the base boundary to the
- 4 north and east, and would not close the northern
- 5 portion of Otero Canyon to public use.
- 6 The base boundary is over a mile and a
- 7 half south of the trail head in Cedro Canyon, and
- 8 the current trail connects with multiple trails that
- 9 run east and south outside the base. People will be
- 10 able to continue to use those trails outside the
- 11 fence in Otero Canyon and the vicinity.
- 12 In addition, US Forest Service, who will
- 13 speak tonight, plans to reroute and construct
- 14 connections among the trails affected by the fence
- 15 that would make access to other trails in the area
- 16 even easier. As a result, the Otero Canyon trail
- 17 would continue to allow access to many miles of
- 18 trails which would not be affected by construction
- 19 of the fence.
- 20 Kirtland continues to work with the US
- 21 Forest Service to determine how and where new trails

- 22 or connections among existing trails will be
- 23 developed. Hikers and bikers who use the area could
- 24 also volunteer to assist the Forest Service with
- 25 trail construction.

1 The December 2002 draft document included

- 2 several alternatives which were considered but not
- 3 carried forward, which would have allowed continued
- 4 public access to the eastern edge of the base. On
- 5 further consideration -- let me show you where they
- 6 are, because I don't know if you can see them. The
- 7 first alternative was to put a fence between old
- 8 Kirtland and what used to be Sandia Base, which is
- 9 now the withdrawn area. Right straight down here.
- 10 Unfortunately, that cut through a number of existing
- 11 DOE facilities.
- 12 Alternative 2 ran out like this in a blob.
- 13 Alternative 3 was larger and follows
- 14 Madera Canyon down like that.
- 15 And alternative 4 was originally suggested
- 16 by the Save Otero group, and it excluded that
- 17 portion of --
- SPEAKER FROM THE FLOOR: That's not true.
- MR. MOORE: Okay, sorry. This portion was
- 20 suggested in an attempt to compromise and leave this
- 21 portion of the canyon.

- SPEAKER FROM THE FLOOR: In a 1996 Forest
- 23 Service document.
- MR. MOORE: Okay, thank you. On further
- 25 consideration, these proposals were deleted from the

1 list of alternatives because UXO in the area has not

- 2 been removed and presents a danger to anyone using
- 3 that area.
- 4 In addition, military and Department of
- 5 Energy operations and testing continue in that area,
- 6 and it would be irresponsible of the Air Force to
- 7 allow public access to such an area.
- 8 Even without the UXO issues, the
- 9 operations and testing activities that occur in the
- 10 withdrawn area are vital to the continued existence
- 11 of many of the tenants at Kirtland. The current
- 12 draft EA contains two alternatives, one of which
- 13 uses terrain features in lieu of fencing, which
- 14 would be if there were steep enough cliffs, they
- 15 wouldn't fence it. That's one of the alternatives,
- 16 where those features exist.
- 17 And then there's also a no-action
- 18 alternative, which is to leave things as they are
- 19 now with no fence at all.
- The findings in the draft EA are
- 21 summarized in the executive summary as a part of the

- 22 document and in the handout you received when you
- 23 came in tonight. There will be changes made as a
- 24 result of your comments on the draft document. For
- 25 those who actually read the document, thank you for

1 taking the time to do so. As a result of comments

- 2 already received, we will be addressing the
- 3 potential socioeconomic impact of the proposed
- 4 action on the communities near Otero Canyon.
- 5 We will also address concerns raised by
- 6 the Forest Service regarding access for firefighting
- 7 personnel and equipment in the area proposed for
- 8 fencing. Your careful consideration of the
- 9 documents and comments based on that consideration
- 10 will make it a better document, and will provide
- 11 Kirtland with better information on which to base
- 12 the decision of how to proceed with this action.
- To summarize the findings very briefly
- 14 from the EA, implementation of the proposed action
- 15 could result in minor short-term negative impacts to
- 16 air quality, noise, and soils from
- 17 construction-related activities.
- Minor beneficial impacts are expected to
- 19 occur in the area of human health and safety and
- 20 socioeconomics. No impacts are anticipated to occur
- 21 to current land use, water resources, flood plains,

- 22 vegetation, wildlife, weapons, minority, and
- 23 low-income populations, cultural resources, visual
- 24 resources, transportation or hazardous wastes.
- 25 If they implement alternative 1, it would

- 1 result in similar, although slightly smaller,
- 2 impacts to the same resources I have already
- 3 mentioned. As I stated before, we will revise the
- 4 draft EA based on comments received during the
- 5 public comment period which has been extended to the
- 6 16th of July 2003. Your comments can be submitted
- 7 by regular mail -- snail mail -- or e-mail to the
- 8 addresses on the comments sheets available here
- 9 tonight. You can also handwrite them and hand them
- 10 to the person at the back of the room, or state them
- 11 to the court reporter who is here this evening. You
- 12 will have to talk slower than I do, though.
- All comments will be considered and
- 14 responses will be provided in the final EA.
- 15 Comments will be grouped by category, and a table of
- 16 categories will be included in the document, along
- 17 with the response to each category. Copies of EA
- 18 will be made available at the same locations as the
- 19 draft, and it will be included on the Kirtland Air
- 20 Force Base web site.
- Thank you for your time and your interest

- 22 in this proposal.
- MR. MILLIGAN: I don't think there's a web
- 24 site or an e-mail address listed on that comment
- 25 sheet. And I think Teri's name is on there, Teri

1 Monaghan. It's on the sheet. Her name and spelling

- 2 is on the sheet. I believe it's T-E-R-I. So
- 3 Teri.Monaghan@Kirtland.AF.MIL. And there's a fax
- 4 number on there, as well. You can also fax or leave
- 5 it here tonight.
- 6 And again, this doesn't end here tonight.
- 7 July 16th is still a ways off and we still have time
- 8 to talk about these issues and the concerns that you
- 9 have. You know, we can still address those.
- Next I'd like to introduce Cliff Dils with
- 11 the US Forest Service.
- MR. DILS: I asked Walt to put up the last
- 13 overhead so that I can kind of use that as just some
- 14 general information, because I know there are some
- 15 questions about it.
- 16 First of all, from about this line over is
- 17 National Forest System lands that have been
- 18 withdrawn for the Department of Defense or
- 19 Department of Energy in a series of different pieces
- 20 of legislation starting in the 1950s.
- When we talk about withdrawn lands, a lot

- 22 of people don't know what that means and that's
- 23 basically what it means. It doesn't mean that
- 24 they're not Forest Service lands, but instead of
- 25 being a multiple use area, an area where people can

- 1 go out and bike and hike and fish or hunt or do
- 2 whatever they want to do out there, these lands were

- 3 withdrawn for primarily the use of the Department of
- 4 Energy and Department of Defense.
- 5 And so the Forest Service's responsibility
- 6 on these lands is kind of like being the steward for
- 7 those resources out there in those areas for their
- 8 uses. So as Walt kind of went over, we've talked
- 9 all the uses and everything else. I think he did a
- 10 good job of that, but I want to make sure everybody
- 11 understood how come these are withdrawn lands.
- Talk about alternative 4. Alternative 4
- 13 was a proposal by the Forest Service, and I heard a
- 14 couple of people say that in this process
- 15 alternative 4 is a portion of the 1996 decision,
- 16 which I know a number of folks have talked to me
- 17 about and are familiar with, and it was an option to
- 18 take a look at some use within the area. You know,
- 19 some continued use.
- 20 One of the biggest issues, obviously, and
- 21 Walt has touched on it, is unexploded ordinance, and

- 22 the 1996 decision, which was about 1100 acres and it
- 23 is roughly -- and this little piece there -- it's
- 24 that eastern. But one of the primary reasons that
- 25 decision was never implemented was because of the

- 1 unexploded ordinance. It was the fact that, you
- 2 know, we haven't been able to have that cleared and
- 3 make it safe for the public.
- 4 A lot of people have said, "Well, what
- 5 does the Forest Service want out here? What would
- 6 we like to see?"
- 7 Obviously, by congressional direction,
- 8 we've managed the lands for the Department of
- 9 Defense and Department of Energy. Last time I
- 10 checked, I haven't gotten congressional delegation
- 11 above that level. So you know, they tell us how
- 12 they want the lands managed.
- 13 Secondly, we are also concerned about the
- 14 safety for the public out there, and what we're
- 15 hoping is that through this process there is a way
- 16 that we can deal with some of those issues, that we
- 17 can see that we can move forward.
- I know the Air Force has already looked at
- 19 trying to get some funding and everything else, so
- 20 that portions of the lands that aren't to be used
- 21 operationally by the Department of Energy or

- 22 Department of Defense could continue to be used by
- 23 the public out there.
- With that, I don't have a whole lot more
- 25 at this point and I can visit with people in the

- 1 halls when we take a break.
- 2 MR. MILLIGAN: Next I'd like to introduce

- 3 Rich Garcia, with Air Force Research Lab.
- 4 MR. GARCIA: Good evening, all. I work
- 5 with the Air Force Research Laboratory, the Directed
- 6 Energy Directorate, and I appreciate the opportunity
- 7 of coming here and sharing with you some of the
- 8 research activities that we have in that general
- 9 area. Let me emphasize, though, that we do not have
- 10 any facilities in the Otero Canyon area, but we do
- 11 have some facilities in the withdrawn national
- 12 Forest Service land and so obviously we have some
- 13 concerns about the Otero Canyon fencing proposal.
- 14 This is the first of the facilities I'm
- 15 going to talk about. This is our high-energy
- 16 research and technology facility. It was completed
- 17 about ten years ago at a cost of \$9 million, and our
- 18 scientists work in that facility, working on
- 19 advanced defense technologies.
- The second area, second facility, is our
- 21 Starfire Optical Range. This is also in that

- 22 general area. We have a number of telescopes out
- 23 there, and we have the world's most sophisticated
- 24 telescope system out there.
- 25 It's a three-and-a-half-meter telescope

- 1 and just as a byproduct of the research that we do
- 2 out there with this telescope, it's been a benefit
- 3 to the city and the astronomical community in being
- 4 able to see objects in space with a quantum jump in
- 5 clarity that just wasn't possible before.
- 6 The next facility isn't quite built yet.
- 7 This last February Senators Domenici and Bingaman
- 8 officiated at a ground-breaking ceremony for this
- 9 facility. It's a \$15.5 million advance optical
- 10 research facility. And that will enlarge and
- 11 improve our capabilities at the Starfire Optical
- 12 Range. Over the past few years, we have increased
- 13 the number and frequency of testing in that area,
- 14 and all indications are that our use of that area
- 15 will continue to grow.
- Not too long ago, a high-voltage power
- 17 cable was damaged in that area as an act of apparent
- 18 vandalism. Had that cable been active, had it had
- 19 voltage running through it, the chances are that it
- 20 would have generated a fire and probably injured the
- 21 perpetrator.

- It draws attention to two of our concerns.
- 23 Safety and security. We worked hard to ensure that
- 24 the activities that we have out there are managed
- 25 with safety in mind. But as the cable incident

- 1 indicates, and as our activities in the area
- 2 increase, it indicates to us that we must improve
- 3 our controls to ensure the public safety. Some sort
- 4 offense or boundary in that area will help us do
- 5 that.
- 6 Secondly, the cable incident and changes
- 7 in the world since 9/11 have also drawn attention to
- 8 the need for added precautions, not just to ensure
- 9 our one-of-a-kind capabilities, but also to protect
- 10 our high-value assets, to make sure they're properly
- 11 protected and security is maintained or enhanced.
- 12 And again, that fence or a boundary will help us do
- 13 that.
- 14 Protecting facilities and the valuable
- 15 research that our people do there also protects your
- 16 investment in national defense. It ensures that all
- 17 our tax dollars are being used most efficiently.
- 18 With that, I thank you for your time.
- 19 MR. MILLIGAN: Okay. Now I'd like to
- 20 introduce Major Dirk Johnson with the 58th Special
- 21 Operations Wing.

- 22 MAJOR JOHNSON: Good evening. This is
- 23 kind of a different situation for me, and I don't
- 24 get to participate in this type of activity too
- 25 often, so it's kind of different.

- 1 I'm here to tell you a little bit about
- 2 what the 58th Special Operations Wing does in this

- 3 particular area. The 58th Special Operations Wing's
- 4 primary mission is to train all Air Force special
- 5 operators. In other words, our primary mission is
- 6 to train all the Air Force Special Operations that
- 7 goes on and are going to go on in the future.
- 8 Also, it's the only place that we do our
- 9 training in the whole Air Force, so all initial Air
- 10 Force helicopter training takes place here at
- 11 Kirtland Air Force Base, as well as the pararescue
- 12 men that you briefly touched on earlier. This is
- 13 the only base that they do their initial training
- 14 at, as well. So this is an essential base for our
- 15 mission as special operators.
- Our primary mission is to train new
- 17 copilots, to train new air crew in Special
- 18 Operations, flying to do all those different things
- 19 during day- and nighttime operations. So it is
- 20 mission essential that we have these areas open to
- 21 our usage. Primarily we use them as air landing

- 22 zone facilities for helicopter training. Also,
- 23 we're the only base that does high-altitude
- 24 training, so it is essential for us to train at the
- 25 high altitudes, as over the past few years you have

1 seen our high-altitude usage has come into play. As

- 2 well as all those crews who are participating in
- 3 those high altitudes have done their training here
- 4 at Kirtland Air Force Base, which enforces the need
- 5 for our training at those particular altitudes.
- A lot of times people wonder why we have
- 7 to have that type of training. Well, this is the
- 8 only Air Force facility that we can train at those
- 9 places. All the environmental assessments have
- 10 already been done on those locations. Therefore, in
- 11 order for us to facilitate our training, we would
- 12 have to go elsewhere for those type of particular
- 13 LZs which would increase the area that we would
- 14 operate out of, again, which would further cost you
- 15 guys more land usage, basically. We'd have to use
- 16 other areas.
- 17 Primarily our biggest operation here is to
- 18 train new students. As such, we also have other
- 19 helicopter agencies that come and train for other
- 20 high altitude operations. Other facilities that
- 21 have been used, other agencies, Army as well as

- 22 other Air Force squadrons out there -- they come
- 23 here to do their high altitude training.
- As a safety concern for us, we go into
- 25 those LZs at nighttime, we go there during the day.

- 1 Basically at nighttime we are not going to be able
- 2 to see people in those areas if they are there. The
- 3 only way we can see people is if they have some type
- 4 of IR chem light or another type of light that's
- 5 going to be on them that we can see with our
- 6 night-vision goggles. But primarily we're concerned
- 7 with your safety. You don't want a 55,000-pound
- 8 helicopter landing on you. It might put a damper in
- 9 your ability to still bike, do hiking. I personally
- 10 enjoy biking and hiking, as well. So we just don't
- 11 want that to happen.
- 12 At the same time, we need these LZs in
- 13 order to operate, in order to make sure that our
- 14 mission of the United States Air Force is completed
- 15 and accomplished. And that's all I have to say.
- MR. MILLIGAN: We're going to take a real
- 17 quick break. We'll try and keep it as quick as
- 18 possible. Try to make it about five minutes or so,
- 19 and make a quick run to the bathroom, if you need
- 20 to. If you want to look at the posters, ask
- 21 questions, do that, and come back.

- 22 (A recess was taken.)
- MR. MILLIGAN: Let's get started, or I'm
- 24 going to do impressions and I don't think you want
- 25 that to happen.

- 1 I'll turn this over to Gary Gilliland with
- 2 Friends of Otero, and we have a long list of folks

- 3 who want to speak. Keep it to five minutes. If you
- 4 go that long, I'll give you one minute to wrap up
- 5 before we get the five-minute point, and we will
- 6 press on. If you don't have five minutes, great.
- 7 MR. GILLILAND: Thank you. My name is
- 8 Gary Gilliland. Thank you, everybody, for showing
- 9 up.
- I live in the east mountains. I'm a
- 11 mountain biker and I'm a hiker. I use the Otero
- 12 Canyon trail system weekly. I walk my dogs out
- 13 there, and I truly enjoy living in Albuquerque, and
- 14 I'm thankful that we have access to such beautiful
- 15 land to enjoy our sport. Thank you.
- 16 I'd like to start out this presentation
- 17 with a quote from the environmental assessment. It
- 18 states "I have concluded that the proposed action
- 19 would not have a significant impact on the quality
- 20 of the human environment and would not generate
- 21 significant controversy."

- How many people out there, with a show of
- 23 hands, feel that this fence in this proposed
- 24 location would have a significant impact and would
- 25 generate significant controversy?

- 1 SPEAKER FROM THE FLOOR: Hear ye, hear ye.
- 2 MR. GILLILAND: Did you count? Okay.
- 3 Thank you.
- 4 Friends of Otero are prepared to
- 5 demonstrate that the conclusions of the EA did not
- 6 adequately address the impact of the proposed
- 7 permanent fence, that putting up a fence in the
- 8 proposed location by the Department of Defense would
- 9 have a significant impact on the quality of life
- 10 here, and that the proposed location of the fence
- 11 would generate significant controversy.
- The Otero Canyon area. I don't think I
- 13 have to explain to you too much about how popular
- 14 that trail is to us. Just look at how many people
- 15 have come out here tonight. It is a nationally
- 16 recognized trail system with miles of world-class
- 17 single-track trails.
- 18 I moved here from Tennessee four years
- 19 ago. I used to take vacations out here and when I
- 20 came out here, the bike shops, the trail guides,
- 21 even the Forest Service, would point over there,

- 22 say, "Go ride Otero Canyon." It is featured in
- 23 Outdoor Magazine's trail guides, on-line recreation
- 24 resources, and it has often been called "the gym."
- In October 2000, Bike Magazine featured

- 1 the Otero Canyon trail system and other trails in
- 2 the Albuquerque area enticing people to come down
- 3 here to ride. The Otero Canyon trail system is also
- 4 featured in two books. One is The Mountain Biker's
- 5 Guide to New Mexico, which is a national trail guide
- 6 book. Another one is A Mountain Biking Guide of
- 7 Albuquerque, which I'm sure we all have.
- 8 It is also featured in local maps, bike
- 9 shops, including if you go to the Forest Service,
- 10 the ranger stations out here, they'll point you to
- 11 the Otero Canyon trail system.
- One of the things that the EA failed to
- 13 address was the economic impact of closing such a
- 14 beautiful trail. Let's take, for instance, the
- 15 village of Tijeras. Tijeras is at the crossroads or
- 16 is often called the gateway to Otero Canyon. It
- 17 lies at I-40 and 14. It's a small town. It doesn't
- 18 have a lot of business, and the business it does
- 19 have is depends on the people like us who pass
- 20 through it.
- 21 Recently Tijeras approved development of a

- 22 gas station, a fast-food restaurant, and other
- 23 businesses along that intersection. We approached
- 24 the village of Tijeras, they passed a resolution in
- 25 support of an alternative location for the fence so

1 that the public will still have access to that

- 2 location
- 3 In addition, there are more than 25 bike
- 4 retailers in the Albuquerque area, and 40 outdoor
- 5 recreation retailers. Many of these are small
- 6 businesses. Small businesses depend on people like
- 7 us to buy bikes, parts, and service. If we were to
- 8 lose the Otero Canyon trail system it would have a
- 9 significant impact on those businesses.
- 10 I'm sure you have seen this before. We
- 11 want to make it clear that we are not opposed to a
- 12 fence. We are opposed to the location of the fence.
- 13 We have gone as far as coming up with an alternative
- 14 plan that we feel will enable Kirtland and the
- 15 Department of Energy to meet its security needs, yet
- 16 still provide access to the public for the Otero
- 17 Canyon area.
- 18 Recently Heather Wilson issued a public
- 19 statement in support of our cause. Here's a quote.
- 20 "Wilson expressed to base officials her relief that
- 21 an alternative plan, presented by a coalition of

- 22 hikers, cyclists, horseback riders and others" --
- 23 that's us -- "who utilized the nature area should be
- 24 seriously considered. Wilson thinks the issue is
- 25 not a zero-sum game, and that the base's security

1 needs could be met, while still allowing access to

- 2 trails in the area."
- 3 So this will take compromise. Thank you.
- 4 MR. GUNN: My name is Scott Gunn with
- 5 Friends of Otero Canyon. Thank you. I started the
- 6 Save Otero Canyon web site about two months ago.
- 7 Since this time, through paper petitions and an
- 8 on-line petition we have collected over 3,000
- 9 signatures. A discussion forum exists on my web
- 10 site and the saveotero.org has received over 30,000
- 11 page hits from around the country. On my poll on
- 12 the web site at this time, just over 500 people
- 13 indicates that about 100 people visit the Otero
- 14 Canyon area two or more times per week.
- Every day I receive approximately 20
- 16 e-mails from concerned trail users around the
- 17 country. Many people have mentioned that they will
- 18 no longer have a reason to visit Albuquerque if
- 19 Otero Canyon is closed. Many mention that Otero
- 20 being so close to Albuquerque is the most frequent
- 21 recreational area visited by them.

- Even DOD personnel at Kirtland Air Force
- 23 Base who visit the trail to hike or bike have signed
- 24 the petition -- obviously, this trail is widely
- 25 known and liked among all trail users groups --

1 during the past two months, through the efforts of

- 2 most of the people in this room tonight.
- 3 Congresswoman Heather Wilson has publicly
- 4 expressed her support for a mutually agreeable fence
- 5 line. She has also expressed her support, as Gary
- 6 mentioned, for the alternative proposal that Friends
- 7 of Otero Canyon will present before you tonight.
- 8 Also, as Gary mentioned, the village of
- 9 Tijeras passed a resolution supporting us, and the
- 10 City of Albuquerque is also discussing a resolution
- 11 in support of us, as well. We have received vocal
- 12 and written comments from many Albuquerque and local
- 13 businesses in support of keeping recreational access
- 14 open to Otero Canyon.
- Our effort has been covered numerous times
- 16 by local press and national organizations such as
- 17 the International Mountain Biking Association, and
- 18 local organizations such as Trail Partners, Bicycle
- 19 Coalition in New Mexico, and many others have become
- 20 involved in the effort to maintain recreational
- 21 access to Otero Canyon.

- There's that favorite quote of ours again.
- 23 We believe that the events of the past two months
- 24 and your presence in the room tonight are evidence
- 25 that the fencing of Otero Canyon will have a large

- 1 significant impact on the human environment and has
- 2 already generated significant controversy. Thanks.
- 3 MR. TURGEON: I feel like I just followed
- 4 Elvis. My name is Matt Turgeon. I live in
- 5 Albuquerque, New Mexico. I bike and hike the Otero
- 6 Canyon trail network three times a week. I'm here
- 7 to discuss tonight some concerns that I have over
- 8 this environmental assessment.
- 9 Specifically I'm just really concerned
- 10 over the qualifications of the folks that have
- 11 developed this. I didn't see anybody that was a
- 12 registered professional environmental engineer in
- 13 the state of New Mexico. They are available. UNM
- 14 has a program. There are several registered
- 15 professional engineers in the state. They are more
- 16 than qualified to do this.
- 17 I was concerned why the LopezGarcia Group
- 18 did not bring a professional engineer to this.
- 19 Mr. Moore, I understand your background is in
- 20 zoology. That's kind of related to fencing and
- 21 animals, isn't it? Thank you.

- My next concern has to do with this whole
- 23 issue of unexploded ordnance. What is unexploded
- 24 ordinance, and where is it? Straight from the
- 25 document, page 4-24, "At the proximity fuse test

1 range, this describes the type of ordnance that is

- 2 out there. Five-inch shells, 75-millimeter
- 3 ballistic shells, 105- and 155-millimeter dummy and
- 4 high-explosive rounds, five-inch rockets, assisted
- 5 projectiles and fuses, many of which still may be
- 6 alive."
- 7 This is kind of different than what we
- 8 heard tonight. I'm glad we got some more
- 9 information and we have some clarification on where
- 10 these sites are at. We do appreciate that.
- 11 Again, the ordnance has been identified at
- 12 the proximity fuse test range. This is not Otero
- 13 Canyon, though. And one of the things I do want to
- 14 make clear, we hear the term "exploded ordnance."
- 15 But I'm concerned about the use of that phrase.
- 16 There is ordnance out there. It may be exploded
- 17 ordnance. It may be debris. It may even be trash.
- 18 We have no guarantees. Is the ordnance truly
- 19 unexploded?
- To back up my claim for this, I'm going
- 21 the use some of the words straight from the

- 22 environmental assessment. Page 3-51. "Kirtland Air
- 23 Force Base is awaiting funding to investigate the
- 24 ranges for the presence of UXO and possible soil and
- 25 groundwater contamination."

1 Page 3-53 basically says the same thing.

- 2 The solution to UXO is to fence it off.
- 3 That really doesn't sound right now, does it? We
- 4 just read their own words that said this can
- 5 contaminate our soil and groundwater. I'm concerned
- 6 about some of the Special Operations and training
- 7 situations that go on out there. I am concerned
- 8 about base employees. Are we going to leave this
- 9 stuff out on base to expose the employees?
- I'm also concerned about why haven't we
- 11 heard about this issue until just recently? Why are
- 12 there no signs? I have heard some feedback on that
- 13 about signs, as well. I have heard that citizens
- 14 are tearing those signs down. I find that
- 15 laughable. I have seen those DOE signs up there for
- 16 years. I have never seen anybody take those down.
- 17 I know nothing about the DOD signs. I have never
- 18 seen them, and I know many of you haven't, either.
- The next concern I have has to do with the
- 20 gray vireo. This is a bird that is on the state
- 21 threatened species and it's known to occur within

- 22 the withdrawal area. During the summer -- and this
- 23 is straight from the EA -- during the summer, the
- 24 withdrawal area has the largest gray vireo colony in
- 25 New Mexico.

- 1 Page 3-31. "The gray vireo are in the
- 2 withdrawal area, primarily in the pinon-juniper

- 3 zone." I think many of you will agree that the
- 4 trails exist in the pinon-juniper zones.
- 5 Again, straight from the document, "The
- 6 state threatened gray vireo has been observed in the
- 7 pinon-juniper community in the withdrawal area,
- 8 which the proposed action would transect. However,
- 9 the gray vireo is not known or expected to occupy
- 10 the pinon-juniper community impacted by the proposed
- 11 action due to strict requirements."
- How do you communicate this to a bird? Is
- 13 it one flap or two?
- 14 And again, our favorite quote. Thank you.
- MR. CHERRY: Hi. My name is Brian Cherry.
- 16 I live in Albuquerque. I moved here two years ago.
- 17 I had two jobs that I could decide between, one here
- 18 and one in Washington D.C. When I got off the
- 19 plane, I drove my rental car to Otero Canyon, saw
- 20 that place, and decided to live here.
- I want to talk specifically about some of

- 22 the issues, the concerns we have. They asked us to
- 23 read these documents. I have done it. Twice. And
- 24 there are a few issues. Mainly it deals with the
- 25 perspective of the document. The document is very

- 1 good at talking about the impact to the Air Force
- 2 base. They forget and they make no mention of the
- 3 impact to the people.
- 4 Earlier we had a presentation about some
- 5 of the high-dollar facilities in the withdrawal
- 6 area. Those facilities are far away on the western
- 7 edge of the withdrawal area, and do not pose any
- 8 implication to putting a fence that would allow the
- 9 public access to the trail system in any way. In
- 10 fact, the Starfire range, to my knowledge, is not
- 11 even in the withdrawal area. It's on base.
- So again, we're going to quote their
- 13 document. On page 5-9, "In general, land use
- 14 impacts would be considered significant if they
- 15 would, one, be inconsistent or noncompliant with
- 16 applicable land use plans and policies; two, prevent
- 17 continued use or occupation of an area; and three,
- 18 be incompatible with adjacent or nearby land use to
- 19 the extent that public health or safety is
- 20 threatened."
- Yes, there are issues to public health and

- 22 safety. However, the document fails to recognize
- 23 that the public is using the area and has been using
- 24 the area for 70 years. Obviously, this is a direct
- 25 violation of their own terms for what is an impact.

- 1 Another criterion for their sources of
- 2 impact is what will happen to the water, according

- 3 to this. Yes, building a fence will have a
- 4 localized effect on things, but not that
- 5 significant. However what is significant is where
- 6 this land is located, and what's being done on this
- 7 land.
- 8 As all of you know, our only potable water
- 9 source is the Santa Fe aquifer. That's located
- 10 under Kirtland Air Force Base in the city. The EA,
- 11 if we read about this aguifer, tells us that the
- 12 only recharge of the Santa Fe aquifer is most likely
- 13 to occur east of the installation which is Kirtland
- 14 Air Force Base, in the Manzanita Mountains where
- 15 sediments favor rapid infiltration. We're talking
- 16 about the Otero Canyon area and the Cibola National
- 17 Forest.
- 18 There is one other place where water can
- 19 recharge, but unfortunately, we repaved over that to
- 20 live. So Albuquerque depends on the water. By
- 21 returning a portion of this land, this allows the

- 22 Air Force to make a very constructive move towards
- 23 environmental protection and welfare for the city,
- 24 which Kirtland Air Force Base depends on for
- 25 survival.

1 Another one of their specific sources of

- 2 impact is visual resources. They define a
- 3 recreational area as a highly sensitive impact --
- 4 highly sensitive area. They also define visual
- 5 sensitivity as the degree of public interest in
- 6 visual resources and concern over adverse changes in
- 7 the quality of that resource. We all agree that
- 8 putting a fence across Otero Canyon will severely
- 9 impact our enjoyment of the visual resource that is
- 10 Otero Canyon.
- The EA only describes impact on the visual
- 12 resources from the perspective of the base. It's
- 13 convenient for them because there's a mountain range
- 14 between the base and the fence. They'll never see
- 15 it. However, the public use the area that is the
- 16 fence. Putting a fence along -- making no
- 17 consideration for topologic concerns, across ridge
- 18 lines and bisecting a major recreational area will
- 19 have a significant and major impact.
- And finally, I'd like to end with our
- 21 quote again, which I just stated. Obviously, there

- 22 are many reasons why the EA fails to address impacts
- 23 of the public because the perspective of the
- 24 document is solely from the perspective of the Air
- 25 Force and DOD and fails to take all of your views

- 1 into consideration. Thank you.
- 2 DR. JENSEN: Hello. My name is Craig
- 3 Jensen and I'm a physician at the University of New
- 4 Mexico, a native New Mexican, and I plan to spend my
- 5 practice career in New Mexico and the Albuquerque
- 6 area.
- 7 I'm here to support the Friends of Otero
- 8 in our mission to preserve the Otero Canyon trail
- 9 system through an exceptionally thoughtful
- 10 alternative fencing proposal. I want to take a
- 11 moment to thank the Albuquerque City Council and the
- 12 Village of Tijeras Council and Congresswoman Heather
- 13 Wilson and her representative Carri Phillis for
- 14 their support on this issue.
- 15 The alternative fencing proposal put forth
- 16 ensures the agreed-upon essential national security
- 17 needs of Kirtland Air Force Base while maintaining
- 18 the trail system for use by the community.
- 19 The benefits of maintaining this unique
- 20 natural resource are myriad. The essential benefits
- 21 gained by maintaining the Otero Canyon trail system

- 22 and ignored by the recent impact assessment issued
- 23 by the Air Force, include but are not limited to
- 24 both physical and mental health.
- 25 I have enjoyed Otero Canyon for the last

- 1 11-plus years as an outlet for exercise and the
- 2 relief of stress and anxiety of everyday life which

- 3 we all share. Otero Canyon has been preserved
- 4 throughout this time as a relatively pristine area,
- 5 free of the danger and destruction of motorized
- 6 vehicles. In the midst of an epidemic of obesity
- 7 and inactivity and all the associated social and
- 8 health-related costs, actions such as this that
- 9 thoughtlessly reduce the outlets for physical
- 10 activity should be strongly scrutinized.
- 11 An example of the costs associated with
- 12 obesity is provided not only by the first national
- 13 health and examination survey follow-up in the
- 14 mid-1980s, but also the Mr. Fit trial and the
- 15 Canadian health study. These studies all illustrate
- 16 that low levels of activity are strongly associated
- 17 with significant weight gain, and it is now widely
- 18 known that this weight gain predisposes people to
- 19 numerous adverse health effects, including premature
- 20 death, cardiovascular disease, including strokes,
- 21 heart failure, and heart attacks; diabetes, high

- 22 blood pressure; increased risk of colon, prostate,
- 23 and rectal cancer in men; increased risk of
- 24 gallbladder, endometrial, and breast cancer in
- 25 women; arthritis, immobility, depression, anxiety

- 1 and poor psychosocial functioning, elevated
- 2 cholesterol levels, and respiratory disorders
- 3 including sleep apnea.
- 4 The trickle-down effects of maintaining
- 5 public access to natural resources such as the Otero
- 6 Canyon area are numerous. While it is difficult to
- 7 estimate how much money society would save by small
- 8 reductions in the prevalence of obesity, it is even
- 9 more difficult to quantify, much less qualify, the
- 10 impact of increased environmental sensitivity
- 11 learned by current and future generations through
- 12 their use of these trails.
- Because I have chosen to speak regarding
- 14 public health, I feel obligated to make just a
- 15 couple of unplanned comments additionally.
- 16 Unexploded ordnance have never been found in the
- 17 Otero Canyon area. Human injury has not occurred,
- 18 and the thought that this risk has only now
- 19 materialized is suspect. The fact that we have used
- 20 this trail without incident for 70 years now
- 21 certainly argues against significant human danger.

- In short, the current proposal results in
- 23 a dramatic loss of long enjoyed well-preserved
- 24 trails at a very high cost, while the alternative
- 25 fencing proposal put forth by Friends of Otero

1 maintains them while importantly preserving the

- 2 security needs of Kirtland Air Force Base without
- 3 significantly impacting their function.
- 4 Let the resolution of this conflict of
- 5 ideas act as a marker of our community's faculty in
- 6 identifying and rectifying issues which involve both
- 7 Albuquerque and our neighbor, Kirtland Air Force
- 8 Base.
- 9 If, incomprehensibly, the proposed fencing
- 10 is pushed forward in its current form, I recommend a
- 11 repeat impact assessment to address the impact not
- 12 only on the health effects of the community, but on
- 13 the health impact on minority populations in the
- 14 area, as it is also known that obesity afflicts
- 15 minorities disproportionately. As a member of the
- 16 Friends of Otero and a representative of the health
- 17 care community of Albuquerque, I encourage the
- 18 adoption of this thoughtful compromise. I counter
- 19 that the proposed action would have an impact on the
- 20 human environment so vast that it's difficult to
- 21 measure, which is just shy of the amount of

- 22 controversy that it has and will continue to
- 23 generate. Thank you.
- MS. TURGEON: Good evening. My name is
- 25 Jeni Turgeon. I am a mountain biker and hiker in

1 the Otero Canyon trail system. I enjoy this trail

- 2 system very much. In fact, I'm on that trail at
- 3 least once a week, if not more.
- 4 So far what you have heard is just a brief
- 5 summary of some of the key highlights that we as
- 6 Friends of Otero have identified in the
- 7 environmental assessment as being very important.
- 8 Within our alternative proposal we have a much more
- 9 detailed listing of the problems that we have found.
- In addition to that listing of issues with
- 11 the environmental assessment, we have also included
- 12 an alternative proposal for our fence line. That is
- 13 accessible on www.saveotero.org as well as the topo
- 14 map over here that you all will be able to take a
- 15 look at later on this evening.
- I want to set some ground rules here,
- 17 first of all. We're not opposed to a fence line at
- 18 all. We understand the need for a fence line for
- 19 Kirtland Air Force Base, and an identified area for
- 20 security. We're asking Kirtland Air Force Base to
- 21 negotiate with the public to determine a mutually

- 22 agreeable alternate fence line. That's what we're
- 23 looking for.
- In response to the issue of the Special
- 25 Operations area, I'm sure there's a way for us to

1 mutually work out some sort of use there, and I'm

- 2 sure that there's a precedent for such activity. I
- 3 would like to see the frequency of use for the
- 4 Special Operations in that area, since I have been
- 5 out there numerous times and have never seen or
- 6 heard of any instance of that ever.
- 7 The May 2003 EAS does not properly address
- 8 the significant environmental impact of the current
- 9 proposed fence line. That's our issue right now.
- 10 It lacks true alternatives. This May 2003 document
- 11 gives us two. We have a fence, we don't have a
- 12 fence. Which is interesting. I wasn't going to
- 13 bring up the December 2002 proposal draft EA.
- 14 However, Mr. Moore did mention that, so I think I
- 15 will bring that up.
- In that December 2002 proposal they do
- 17 have five different alternative proposals in there
- 18 that were eliminated very quickly in the May 2003
- 19 draft. So already the public has missed out on that
- 20 other December 2002 draft. Our proposal is in a
- 21 sense the May 2003 alternative 3 proposal. In fact,

- 22 if you look on the map right here, the red is our
- 23 Friends of Otero proposed fence line. This is
- 24 alternate 3. Actually, we give a little more land.
- 25 Alternate 3 follows right along here. The Arroyo

- 1 del Coyote, that line up there. What we're doing is
- 2 we're providing DOD and DOE additional land with our
- 3 alternative proposal for them to continue some of
- 4 their Special Operations.
- 5 Our proposed fence line is cost-effective.
- 6 What we have done is we've followed an existing
- 7 Forest Service Road. In fact, we even recommend
- 8 that that Forest Service road stay within the fence
- 9 line, which allows Kirtland Air Force Base easier
- 10 access and patrol of that area.
- 11 As the taxpayer cost is a big deal to me,
- 12 with Kirtland's proposed fence line, we're going all
- 13 over the place. We're going over canyons, down
- 14 ravines, up rocky cliffs, all around, areas where
- 15 there are no fences. We're going to have to have
- 16 clear-cutting in order to get that done. That's a
- 17 lot of money to get that finished.
- That's why we have come up with a proposal
- 19 to save money by following an existing Forest
- 20 Service road. That saved money could probably help
- 21 us to go in there and remove some of that supposed

- 22 unexploded ordnance that exists in the area.
- 23 Since we've been touching on this EA, a
- 24 couple of things I do want to address. Page 1-4 in
- 25 the EA. This is one of the reasons for Kirtland's

- 1 placement of the proposed fence line. The new
- 2 fencing is necessary to meet anti-terrorism force
- 3 protection requirements.
- 4 Let me tell you that our alternative
- 5 proposal allows for this to happen in a
- 6 cost-effective way, as we've already mentioned.
- 7 Again, Kirtland's proposal totally disregards the
- 8 existing roads. It requires unneeded construction,
- 9 time, and taxpayer dollars.
- In addition, if we continue to have our
- 11 other alternate proposal that we had up here before,
- 12 we're going to have the additional watchful eye of
- 13 citizens out there along that Kirtland fence line
- 14 area. What a great way to protect something that's
- 15 very important to all of us.
- Another section of page 1-4. Another
- 17 reason for Kirtland's alternate proposal.
- 18 "Uncontested access by unauthorized personnel could
- 19 jeopardize missions on base and endanger civilians
- 20 who unknowingly cross base boundaries."
- We know from a USGS stamp dated 1934 that

- 22 responsible trail users have been using this area
- 23 for at least 70 years. The US Forest Service does
- 24 not have a record of a single incident involving UXO
- 25 in the withdrawal area. Also, no documented events

- 1 of jeopardized missions or endangered civilians have
- 2 been presented to us, although we've requested that.
- 3 So the issue once again is: Is this really an
- 4 issue?
- 5 Then on the same page, another issue,
- 6 uncontested access, same issue, uncontested access
- 7 by unauthorized personnel could jeopardize the
- 8 missions on base and endanger innocent civilians.
- 9 Our proposed boundary keeps environmentally unsafe
- 10 areas such as the Lurance Canyon burn area, within
- 11 the KAFB boundary. So we are looking out for human
- 12 welfare here.
- Our proposed boundary keeps the forest
- 14 roads within the fence line so thus we are saving
- 15 money here.
- 16 Finally, we definitely think that that
- 17 money could be used better by removing unexploded
- 18 ordnance and creating better trails for the public.
- 19 And finally, our favorite quote, one last
- 20 time, just because I'm anxious to see hands of
- 21 everybody who believes that there is a significant

- 22 impact to our human environment.
- I wish Cynthia Gooch were here tonight
- 24 because I'd like to ask her how on earth she was
- 25 able to come up with that justification and the

- 1 resulting since FONSI, the finding of no significant
- 2 impact. Thank you.
- 3 MR. MILLIGAN: Sandra Knox?
- 4 MS. KNOX: Hi. My name is Sandra Knox,
- 5 and I'm a health care professional and a small
- 6 business owner who's lived in New Mexico for about
- 7 ten years. I'd like to point out a few items that
- 8 either have been omitted from Kirtland Air Force
- 9 Base's environmental assessment regarding Otero
- 10 Canyon or are an incorrect assessment of the issue.
- In addition to the points that have been
- 12 previously discussed, I'm also very concerned that
- 13 the environmental assessment completely disregards
- 14 the issue of wild fire and fire control within the
- 15 proposed closure area. I'd like to know if the base
- 16 has specially trained personnel that are required to
- 17 fight fires in the remote canyon areas around Otero.
- 18 Also, do they have the resources and equipment to
- 19 fight a devastating fire that would not only burn
- 20 behind their proposed fence, but also on to Forest
- 21 Service land and subsequently to the homes in the

- 22 east mountain area?
- The Forest Service has spent many
- 24 man-hours and many of our tax dollars doing
- 25 controlled burns, brush gathering, and forest

- 1 thinning in the Otero Canyon area to prevent a
- 2 catastrophic fire such as the Mt. Lemon fire that's

- 3 going on in Arizona right now. How is the base
- 4 planning to continue this prevention and control,
- 5 and why wasn't this issue addressed in the
- 6 environmental assessment?
- 7 Another issue that was never addressed in
- 8 the environmental impact assessment is the bark
- 9 beetle problem. And although I'm not an
- 10 entomologist, it is my understanding you can't
- 11 control bark beetle infestation in one small area
- 12 unless the areas around it are also being treated
- 13 and prophylactic measures are being taken.
- Why wasn't this important issue addressed
- 15 in the environmental impact assessment, and what
- 16 measures will the base take behind this proposed
- 17 fence line to keep bark beetles from further
- 18 devastating our forest? A full environmental study
- 19 should be conducted based on just the wild fire and
- 20 bark beetle issues alone, not even mentioning all
- 21 the issues that the Save Otero group has already

- 22 discussed.
- 23 I'm further upset that in the initial
- 24 notice given for public comment, the notice told
- 25 people either to comment via the phone or the

- 1 Internet to a subcontractor employee of the base.
- 2 When we called to comment, we were told that we
- 3 could only comment via e-mail, and I personally know

- 4 individuals who use the Otero Canyon regularly who
- 5 are in this room tonight who don't have access to
- 6 e-mail and were unable to voice their opposition to
- 7 this proposed fence. It's estimated only about 60
- 8 percent of New Mexicans have Internet access. So
- 9 was the base trying to exclude all these other 40
- 10 percent's voice from being heard?
- On a personal note, I find it ludicrous
- 12 that the environmental impact assessment would say
- 13 that the proposed fence line would not have a
- 14 significant impact. For the past ten years, I have
- 15 used the Otero Canyon trails approximately twice a
- 16 week. The closure of these trails would have a
- 17 significant negative impact on my quality of life.
- During the past four weeks we've had over
- 19 3,000 signatures gathered in protest of the proposed
- 20 fencing of this canyon. Based on these figures, I
- 21 would say that the controversy is significant. I

- 22 don't dispute the fact that Kirtland needs to build
- 23 a security fence. What I dispute is their
- 24 unwillingness to work with the community in building
- 25 that fence in a place that would be more

- 1 environmentally friendly, would be easier to patrol,
- 2 would cost the taxpayers less money, and would allow
- 3 the public to still enjoy and use this beautiful
- 4 area. We've always been supportive of and good
- 5 neighbors to Kirtland Air Force Base. Now it's time
- 6 for the base to be a good neighbor to us. Please
- 7 save Otero Canyon.
- 8 MR. MILLIGAN: Hugh Martin.
- 9 MR. MARTIN: Good evening. My name is
- 10 Hugh Martin. I'm a physician citizen of Albuquerque
- 11 and a friend of Otero Canyon. I'd like to address
- 12 some of the socioeconomic impacts of the potential
- 13 closure of Otero Canyon. As a physician, I also
- 14 tend to share my colleague Dr. Jensen's point of
- 15 view on the importance of health care in this
- 16 country.
- One of the particularly difficult aspects
- 18 of achieving health care, as I think anybody in this
- 19 room who has tried to receive health care either on
- 20 an emergency or on an elective basis has
- 21 encountered, is that there's a shortage of health

- 22 care providers, whether it's in the physician ranks,
- 23 nursing, physical therapy, occupational therapy, et
- 24 cetera. Our state, our community, is very limited
- 25 right now with access to health care. This is only

- 1 going to get worse. It's a difficult state to
- 2 practice medicine in.
- 3 One of the things that keeps people here
- 4 is places like Otero Canyon. This place is a real
- 5 jewel. Ten years ago, my wife and I decided to move

- 6 out from the midwest. We looked around at a variety
- 7 of cities and communities with access to
- 8 universities: Denver, Seattle, Portland, Tucson,
- 9 and, last but not least of all, is Albuquerque.
- We made a decision to move to Albuquerque.
- 11 One of the reasons that we decided to move here was
- 12 because we took a trip out. Each one of these
- 13 cities we looked around to, and looked around at the
- 14 available trail options that are easily accessible
- 15 from the cities. Albuquerque was one of the only
- 16 places where, 20 minutes from the city of
- 17 Albuquerque, you can be out on a single track for
- 18 hours and run into very few people.
- This is a very important concept. This
- 20 usage of this area is only going to increase. The
- 21 city of Albuquerque, the state of New Mexico is

- 22 growing. That's the direction our political leaders
- 23 are taking it, which means that as the city grows,
- 24 the quality of life is even more important to
- 25 maintain. The trail systems will become more

- 1 crowded and it's fairly important that we maximize
- 2 current trail options. Otero Canyon is definitely a
- 3 very valuable trail option. It must be preserved.
- 4 MR. MILLIGAN: Greg Smith.
- 5 MR. SMITH: Thank you. My name is Alfred
- 6 G. Smith, but I go by Greg. I live in Rio Rancho,
- 7 and I have lived in New Mexico for a large portion
- 8 of my life, intermittently.
- 9 First of all, I'd like to say there's
- 10 nothing that I'm going say tonight that hasn't been
- 11 more eloquently said by the groups that have
- 12 proceeded me and the individuals who have made their
- 13 opinions known. Thank you for those. Those have
- 14 been quite good.
- In my experience as a member of several
- 16 special weapons handling teams and my experience of
- 17 development of the Tomahawk weapons system, I
- 18 understand and appreciate the need to guarantee the
- 19 security of our nation's defense assets.
- Just a couple of comments I'd like to make
- 21 concerning the Otero Canyon trail system. First, in

- 22 my opinion, the economic impact reviews
- 23 substantially underestimated the draw that Otero
- 24 Canyon has for visitors of the area. The IMBA
- 25 recently ranked Albuquerque as one of the top ten

1 cities in the mountain biking area. The reason for

- 2 this was the closeness of fantastic trails as Otero
- 3 Canyon to the city environment.
- 4 This is also a trail system that is
- 5 recommended and, in fact, it is one of the ones
- 6 that's insisted that people travel on when they come
- 7 to visit Albuquerque. This is on magazines. This
- 8 is on web sites across the nation. People come to
- 9 Albuquerque specifically to ride the Otero Canyon
- 10 trail.
- I can name at least ten friends who have
- 12 traveled from Texas, Arizona, and Colorado for that
- 13 specific purpose, only to ride Otero Canyon. A
- 14 group of about 40 mountain bikers will be coming in
- 15 to New Mexico in August to experience mountain
- 16 biking here. One of the rides being offered is
- 17 Otero before we move up to Taos for higher
- 18 elevations. Again, Otero is a specific trail for
- 19 mountain biking in New Mexico.
- 20 My second point is more of a request. In
- 21 reviewing this issue, I'd like to ask you to use

- 22 logic and reason to address all of the concerns
- 23 surrounding the Otero Canyon trail system. The area
- 24 has been used for many years and as has been
- 25 identified, there has been no acknowledgment of any

1 public danger or incidence involving unexploded

- 2 ordnance in that area. In fact, if I could borrow
- 3 your figure 3.9 -- that's the one right there.
- 4 There we go. This area here in the shaded area is
- 5 already occupied by people. You have got your
- 6 Special Operations training going on in that area
- 7 where the claim for not allowing public access is
- 8 unexploded ordnance. They're doing nighttime
- 9 operations. Seems to me it would be very difficult
- 10 to find some of this unexploded ordnance during the
- 11 nighttime that doesn't have those little chem lights
- 12 or flashlights on it.
- So the general public concern is not that
- 14 there shouldn't be a fence, but rather, the location
- 15 of the fence. And as has been mentioned before, the
- 16 community has supported Kirtland Air Force Base and
- 17 will hopefully continue to support the Air Force
- 18 base. Conversely, this process should consider the
- 19 community.
- In conclusion, I would ask that you
- 21 consider the situation of Otero Canyon very

- 22 carefully, as you see by the petition and the
- 23 comments offered tonight and the crowd, a little bit
- 24 more than 20 people, I think. I didn't count
- 25 exactly. It is an important part of the local

- 1 outdoor community. Your preservation of its use
- 2 would be extremely appreciated by the community that
- 3 uses it. Again, thank you for the opportunity to
- 4 speak.
- 5 MR. MILLIGAN: Tom Fitzpatrick.
- 6 MR. FITZPATRICK: Thank you, Steve. Good
- 7 evening, ladies and gentlemen. I'm Lieutenant
- 8 Colonel Tom Fitzpatrick, a retired Air Force public
- 9 affairs officer and missile officer. I'm a current
- 10 member of the Base Community Council at Whiteman Air
- 11 Force Base Missouri, home of the B2 stealth bomber.
- 12 A little plug for Missouri.
- In Missouri, we have a common saying you
- 14 may have heard before and that's called, "Show me."
- 15 And in recent weeks I have been reviewing all the
- 16 documentation available on Save Otero Canyon. I'll
- 17 say right up front I'm pro Air Force, solidly pro
- 18 Air Force, and solidly pro Friends of Otero Canyon.
- Otero Canyon needs to be saved for both
- 20 the Air Force and the public, and this can be done.
- 21 I looked at the earlier ecosystem plan in 1996 that

- 22 was referred to. In that plan there was a whole
- 23 paragraph referring to the series of public meetings
- 24 that were held, the news releases that were sent
- 25 out, the one-on-one individual conversations that

- 1 were held with individual people and small groups.
- 2 Tonight's meeting would not be possible
- 3 without Carrie's boss, Congresswoman Heather Wilson.
- 4 I think we all owe her a round of applause for
- 5 bringing this out.
- 6 When I started reading the available
- 7 material, I got to the point where I was concerned
- 8 that there was very little evidence of outreach to
- 9 the public. So I called the public affairs office
- 10 here, and I didn't talk to Steve, but I talked to
- 11 one of the representatives in the community
- 12 relations area. I basically indicated verbally on
- 13 the phone and on an e-mail message that based on
- 14 what I had read to date, Kirtland Air Force Base was
- 15 heading for a public relations community relations
- 16 disaster. I didn't want to see that happen, and I
- 17 know you don't want to see that happen, either. It
- 18 doesn't help any one of us, doesn't help the
- 19 country. We all see the need for a fence and as
- 20 many people have said so far -- I won't repeat it at
- 21 any great length -- a fence is needed, but it needs

- 22 to be in a better location.
- Years back -- I won't tell you how long,
- 24 but quite a few years back -- when I started off as
- 25 a public affairs officer in the Air Force, we had a

1 DOD policy that still exists today, full disclosure

- 2 with minimum delay. To translate that, that means
- 3 in today's terms, today's issue, we need to be as
- 4 proactive as possible, as members of the Air Force,
- 5 as members of the public, and I think you all are
- 6 doing that tonight by being here. I certainly
- 7 appreciate that, and I know Steve does, as well.
- 8 But in this particular case, I'm not going
- 9 to point fingers at people. That's kind of
- 10 meaningless. But in this particular case I think
- 11 the base has fallen short of being as outreaching as
- 12 they could have been.
- In looking at the environmental
- 14 assessment, also the 1996 plan, I read all the news
- 15 releases, the comments made by Matt Turgeon, Jeni
- 16 Turgeon, and others in the group Save Otero Canyon.
- 17 There are some things lacking there that just should
- 18 have been there but weren't. So that's why I made
- 19 the calls. That's why I considered coming down here
- 20 from Missouri to take a look firsthand at what was
- 21 going on.

- I also, before I came down, shared my
- 23 concerns with a colleague of Congressman Wilson, and
- 24 that's my own home congressman, Ike Skeleton. Ike
- 25 is on the Armed Services Committee, as well. And I

- 1 think he, if he were here tonight, would share our
- 2 concerns along with Congresswoman Wilson that, yes,
- 3 the Air Force needs the fence. Yes, the Air Force
- 4 needs good base security.
- 5 I have to tell you on the side, I'm no
- 6 security expert, but what I read in that EA was that
- 7 there were two, I believe, 12-foot or 12-yard
- 8 sections that are open to wildlife access. To me --
- 9 and again, I'm no security expert so I won't belabor
- 10 this -- but to me that kind of begs the question of
- 11 security just a little bit. But I'll leave that
- 12 alone.
- 13 You know, building a fence, constructing a
- 14 fence, is not rocket science. Again, we support the
- 15 need for a fence, but again, the location -- I keep
- 16 coming back to the location. I haven't been able to
- 17 figure out why somebody picked that particular
- 18 location. As Jeni Turgeon put it, it goes over
- 19 ravines, up mountainsides, down one side and down
- 20 the other. It's a very difficult fence to build as
- 21 they now propose. Following the ridge line to the

- 22 west would be far, far easier.
- 23 I'd like to conclude by recommending a
- 24 couple of things. At a minimum, number one, going
- 25 back to the drawing board and doing an environmental

1 impact study. And number two, adopting the fence

- 2 location in the Save Otero group's alternate
- 3 proposal that you saw tonight.
- 4 The last thing I'd like to say, a message
- 5 to each and every one of you. You are here tonight,
- 6 and I appreciate that and I know everybody does.
- 7 But please be available and committed as you are now
- 8 tonight next week, July 16th of this year, July 16th
- 9 perhaps of next year. In other words, stay the
- 10 course and keep up the comments, give them all the
- 11 written feedback that you can, keep it reasonable,
- 12 keep it positive. Thank you very much.
- 13 MR. MILLIGAN: Erik Peterson.
- MR. PETERSON: Thank you for coming out.
- 15 This is what democracy is all about. We need more
- 16 of this in this country.
- 17 The military is supposed to protect our
- 18 citizens, our land, and our ideals. In doing so, it
- 19 is not their right to deny citizens access to our
- 20 national forests, nor to restrict our freedoms so
- 21 much that our American principles are no longer

- 22 enjoyed by our fellow citizens.
- This desire to fence citizens out of one
- 24 of our local treasures is a blatant attempt to take
- 25 advantage of the current state of fear in America.

- 1 As FDR, one of our great leaders, said, "We have
- 2 nothing to fear but fear itself."
- I fear a government agency that is not
- 4 responsive to the people it is supposed to serve.
- 5 MR. MILLIGAN: Eric Pinkerton.
- 6 MR. PINKERTON: Good evening. I'm Eric
- 7 Pinkerton. I have nothing really prepared, but I
- 8 have been riding Otero for a little over 20 years.
- 9 I have been all over that entire area, down into
- 10 Bonita Canyon, south of the fire tower. You name
- 11 it, I have been there. I have never ever seen
- 12 anything remotely looking like unexploded ordnance.
- 13 I think that's just a chimera to kind of distract
- 14 the issue. And even if there are some out there, it
- 15 would be nice if we knew where it was, but also if
- 16 you tend to look at the usage, trails by nature are
- 17 corridors. People aren't fanning out over every
- 18 square inch of that area. If you want to do an
- 19 effective cost-effective sweep, sweep the corridor,
- 20 and then let people know that as long as you're in
- 21 this corridor you're safe, say, 20 yards outside

- 22 each trail. That would work.
- Another random thought. I know why that
- 24 boundary, the proposed fence line, is where it is.
- 25 It's 106 degrees, two minutes west. They put a

- 1 ruler on a map, probably in the Washington D.C.
- 2 office back in 1943, and went, "That looks great."
- 3 The one we're proposing is -- I know this
- 4 is kind of a revolutionary concept -- but a
- 5 commonsense boundary. Kind of scary. Follow the
- 6 topography. Follow the existing roads. Because for
- 7 those that have read the EA, I believe there are
- 8 eight-foot-wide terraced wildlife pass-throughs.
- 9 And I don't think potential terrorists are going to
- 10 play by the rules. That means we've got an
- 11 inherently porous boundary, which means it needs to
- 12 be patrolled. And if you have got it alongside
- 13 existing roads, it's going to be a lot easier to
- 14 patrol.
- That's about all I can think of. Thank
- 16 you very much.
- MR. MILLIGAN: Daniel Gorman. Not here?
- 18 On to the next person. John Boyd.
- MR. BOYD: Good evening. My name is John
- 20 Boyd, and I'm here representing the senior citizens
- 21 of Albuquerque. Every Tuesday and Thursday, every

- 22 week of the year, the senior citizens hike out
- 23 somewhere in New Mexico. One of the favorite places
- 24 is Otero Canyon. There are at least five trails,
- 25 different loop trails, that we hike in Otero Canyon.

- 1 So far this year at the North Valley and Highland
- 2 Senior Center, we've done it three times this year.
- 3 The reasons we choose trails like Otero
- 4 Canyon is senior citizens do have limited resources.
- 5 We can't spend a lot of money traveling. We also
- 6 can't spend a lot of time traveling to distant
- 7 areas. We can only do day hikes. Otero Canyon,
- 8 being so close, then, is one of our favorite trails.
- 9 So I am really begging for Kirtland to
- 10 please take us into consideration. There are many
- 11 seniors living in this area and as I say, we do it
- 12 frequently, and there are 10 to 15 of us every time
- 13 we go out.
- 14 And now if the others will give me a
- 15 little bit of leniency, I would like to give up the
- 16 rest of my time to Mike Schrader from Albuquerque
- 17 Open Space, who unfortunately couldn't get here in
- 18 time to sign up, if that's okay with everybody.
- MR. SCHRADER: Thank you John. Good
- 20 evening. As Mr. Gunn and Dr. Jensen alluded to, my
- 21 name is Matt Schrader, and I'm from the City of

- 22 Albuquerque Open Space Division. While this meeting
- 23 is going on, across town at a City Council meeting
- 24 there's a resolution that's being discussed and I
- 25 anticipate it's probably going to be passed. It's

- 1 just a resolution, but basically, sort of to
- 2 synopsize what it says, it directs the City to
- 3 cooperate with Kirtland to develop this perimeter
- 4 fencing proposal for Otero Canyon withdrawal to
- 5 accommodate public and Kirtland Air Force Base.
- 6 It goes on, in the whereases, to
- 7 acknowledge that Otero is among the best known, most
- 8 popular recreational facilities in New Mexico for
- 9 hiking, mountain biking, horseback riding, dirt
- 10 biking, and bird watching; that it's an
- 11 indispensable recreational resource to the City of
- 12 Albuquerque and to New Mexico, attracting thousands
- 13 of visitors and tourists annually; that the trail
- 14 system makes this area attractive to new businesses;
- 15 and that the trail system enhances the quality of
- 16 life for Albuquerque residents of all socioeconomic
- 17 levels.
- Now, it's also important to recognize and
- 19 stress -- stresses and this is what I want to make
- 20 sure we're keeping in mind -- the City of
- 21 Albuquerque has a positive community relationship

- 22 with Kirtland Air Force Base, and this is important.
- 23 Mayor Martin Chavez has agreed to work with Air
- 24 Force Base Commander Kathleen Close to maintain an
- 25 open dialogue between the Air Force base and the

- 1 City, so they resolve that the City and Kirtland
- 2 should work together to cooperatively develop a
- 3 fencing proposal that allows continued public access

- 4 to Otero Canyon to preserve the quality of life for
- 5 present and future generations, and that the City of
- 6 Albuquerque should seek commitment from Kirtland
- 7 that no fencing decision would be made until all
- 8 community comments have been heard. And this, to
- 9 Kirtland's credit, is part of what is going on.
- Now, I just want to end by noting the Open
- 11 Space Division is in the business of providing for
- 12 recreation while trying to protect resources and
- 13 trying to protect the public's interest. This is a
- 14 balancing act that our friends from the Forest
- 15 Service do. This is a balancing act that federal
- 16 agencies must do all the time. And it's not an easy
- 17 one, but it's our calling as public servants.
- 18 In the words of one great American
- 19 philosopher, "Can't we all get along," that there's
- 20 plenty of room for compromise. And hopefully
- 21 there's enough space in here to be able to achieve

- 22 everybody's interests.
- 23 Last year when the Open Space Division had
- 24 to initiate a closure of the Bosque, we trained
- 25 volunteers, and volunteers could not go down into

- 1 the Bosque unless they had a badge that said that
- 2 they were trained. They helped us keep people who

- 3 are unwanted out. And I'm saying this because I
- 4 think that in the end, there's going to need to be a
- 5 model that is a good public government model that
- 6 all of this energy -- I wish that you all could come
- 7 over and help me -- that all this energy in this
- 8 room can go towards positive types of activity and
- 9 help the base, help DOE, help DOD to achieve the
- 10 common interest.
- If you all can get an agreement together,
- 12 a partnering agreement, a memorandum of
- 13 understanding, some kind of cooperative agreement
- 14 together, have people who are trained to help with
- 15 security like has been pointed out, it is a workable
- 16 model.
- 17 If that old saying is true, that good
- 18 fences make good neighbors, then I hope we don't go
- 19 and see what bad fences do. Thank you.
- MR. MILLIGAN: John Red-Horse.
- MR. RED-HORSE: My name is John Red-Horse.

- 22 I have lived in the south 14 area for a little bit
- 23 over 14 years now, and during that time I have
- 24 participated in recreational activities in the Otero
- 25 and Bonito Canyon areas. All you guys have done a

1 great job bringing up things I never would have

- 2 thought about, but I'm going to throw out a few
- 3 things rather than reiterate some of the points you
- 4 all made.
- 5 One of them is that the strict adherence
- 6 to the northern boundary of the withdrawal land will
- 7 landlock a fairly large section of national forest
- 8 land. There's Carnuel, the land grant; there's some
- 9 private land west of Carnuel; and there's the Rio
- 10 Grande Cement mining claim. That area, if that
- 11 fence line come there without compromise, will take
- 12 out something like five square miles, or something
- 13 like that, of possible trail area, land area. So
- 14 I'm hoping you guys will at least think about that.
- 15 We just need a corridor there as access to try and
- 16 get back to that landlocked -- or that new
- 17 landlocked spot.
- A couple of other points I'd like to make
- 19 is that in the City of Albuquerque or in Bernalillo
- 20 County area, there are examples of civilian and
- 21 military cooperation. It's my understanding -- I

- 22 don't really know all the technical details of
- 23 that -- but apparently the military and Albuquerque
- 24 share the runways for the airport. So somehow
- 25 that's not a security risk. So certainly we can

- 1 figure out something on a lesser scale to make one
- 2 here.
- Finally -- well, not finally. I'm going
- 4 to keep going for a minute. There are examples of
- 5 parts of withdrawal lands throughout the history of
- 6 the various public landowners where that land has
- 7 actually been given back. For example, in the 1940s
- 8 the Department of the Navy actually gave that. They
- 9 said they didn't need it anymore. The war was over.
- 10 Well, that's a pretty interesting concept.
- Now, some people from Sandia Base came in
- 12 at that time and they said, "Well, we'd like to have
- 13 it for other reasons." It sort of evolved in its
- 14 purpose.
- But there's actually another example, as
- 16 well, and that is back in the 1970s, I think it was,
- 17 the military gave back Davis Canyon. I don't know
- 18 about you guys, but that's a really beautiful area
- 19 back there. And it's a fringe area, just like where
- 20 all these trails are. Or most of them, at least.
- 21 But anyway, the final thing I'd like to say is

- 22 that -- oh, I have lost track of myself. Okay.
- 23 Maybe that's all I'm going to say. Thanks.
- MS. BOHN: My name is Juliette. I work
- 25 down at Fat Tire Cycles. I've lived in Albuquerque

- 1 off and on for over 20 years. I love our great
- 2 natural resources that we have here in the state.
- 3 We're very, very fortunate. I think that Kirtland
- 4 and Albuquerque are one and the same community. All

- 5 of us here probably have family and friends or do
- 6 business with people related to Kirtland and the Air
- 7 Force base. And it's part of our economy, it's part
- 8 of our community.
- 9 I think that we have worked together in
- 10 the past, as someone has stated, and I think that
- 11 this -- I urge Kirtland not to make this your
- 12 battle. There's many battles to be fought. There's
- 13 that old Marine saying, "Is this the hill you want
- 14 to die on?" All of us have to choose our battles in
- 15 life. This is the far nether regions of this
- 16 boundary that was created, you know, quite possibly
- 17 in Washington on a longitudinal/latitudinal kind of
- 18 line basing, but this is not the most important
- 19 thing in the world. There's plenty of space there
- 20 for Special Operations, which, by the way, even
- 21 Albuquerque city is pretty much high altitude. So

- 22 going up in the mountains from there is also high
- 23 altitude. So it's not like this is the only place
- 24 in New Mexico where there's high-altitude training
- 25 availability. This is a high-altitude state.

- 1 You know, I just want to encourage --
- 2 they're always coming up with these base closings,
- 3 things, and nobody wants to see Kirtland close. It
- 4 is an integral part of our economy. This is true.
- 5 So out of the community needs to step forward when
- 6 new presidents come in and out and new initiatives
- 7 start to close certain bases and close down Sandia
- 8 operations, things like that.
- 9 You know, Kirtland and Albuquerque are
- 10 going to need to work together to keep the base
- 11 open, to keep that economy flowing, and to keep --
- 12 you know, keep small businesses in business. That
- 13 will mean that those people can spend their money in
- 14 other small businesses in Albuquerque and that money
- 15 is generated, nine, tenfold, over and over again.
- So it's to everyone's benefit that we have
- 17 a positive working relationship and that we can work
- 18 for a mutually beneficial solution in regards to the
- 19 Otero Canyon recreation area.
- I'm going to leave you with this one final
- 21 thought. After 9/11 there has been stepped up

- 22 security on all levels trying to detect terrorist
- 23 plots. And undoubtedly, they have uncovered
- 24 terrorist plots from within the United States.
- 25 There are many disgruntled, frustrated individuals

- 1 out there. You know, we've seen people going
- 2 postal, for example, people sending bombs in the
- 3 mail, people doing horrible things internally. And
- 4 I have to tell you that getting out and having an
- 5 opportunity to recreate, to burn off that angst, to
- 6 burn off that frustration, is going to have a
- 7 positive effect on the entire community and our
- 8 security from within.
- 9 So thank you all for your time and for
- 10 coming out tonight.
- 11 MR. MILLIGAN: Victoria Yorton.
- MS. YORTON: Thank you. You people are so
- 13 passionate. It's wonderful to see that, your
- 14 involvement not just here, tonight, but over the
- 15 course of the last -- however long this has been
- 16 going on, apparently for quite some time, since this
- 17 land has been deeded, reclaimed, withdrawn, et
- 18 cetera. It's good to see that passion. I encourage
- 19 you all to continue that not just here tonight, but
- 20 on and on. And not just on this issue. There's so
- 21 many things to be involved in. And yes, this is

- 22 important, but is it where you want to lay all of
- 23 your energy?
- Everyone has a vested interest in our
- 25 well-being, our emotional well-being, our physical

- 1 selves. And it's true, as one of the physicians
- 2 pointed out, we are becoming a rapidly obese nation.

- 3 And recreational activities are highly encouraged
- 4 for one's health. But it's not just that. We have
- 5 to look at everything. The American diet. We have
- 6 to look at how blessed we are in this nation with so
- 7 many resources. And yes, New Mexico has a volume of
- 8 opportunities for recreational activity available.
- 9 Not just Otero Canyon.
- 10 I was raised in northwestern Montana and I
- 11 know the beautiful outdoors. This is a lovely part
- 12 of the state. The entire state is lovely. And as
- 13 was recently pointed out, it is high altitude, and
- 14 has the opportunity to enjoy many different
- 15 activities, events, et cetera, including the
- 16 military applications.
- 17 I encourage everybody to remain
- 18 passionate, to resolve this issue. It can be a
- 19 win/win situation for everybody. Obviously, all of
- 20 the alternatives have not been explored. Continue
- 21 the discussion. Keep it open. Make it positive.

- 22 Keep it professional. And all of us will win. We
- 23 have a very vested interest in it, but there's a
- 24 little baby around here, there was earlier, and that
- 25 child and his or her peers are going to have more

- 1 interest in this than any of us probably will ever
- 2 be able to display.
- 3 And it's not just the health of the
- 4 individual and that little child. But it is the
- 5 entire nation of the security of the nation. Life
- 6 is different now than it was a very short time ago.
- 7 And it will continue to be challenging and we must
- 8 meet all those needs. Thank you.
- 9 I'd like to cede the rest of my time to
- 10 the next speaker. I believe it's Paul Souder.
- 11 MR. SOUDER: I am Paul Souder. I have
- 12 lived in New Mexico for 47 years, in the east
- 13 mountains all of that time. I'm a retired Sandia
- 14 Lab engineer. I'm a ski bum on the Sandia Peak ski
- 15 patrol. I'm a bicycle rider. I participate with
- 16 Trail Partners. We go out and help the Forest
- 17 Service build and maintain these trails. I try to
- 18 be active in my community, doing things that I enjoy
- 19 doing.
- When my kids were growing up, and that was
- 21 back in the 1970s, we had horses, and two of my

- 22 daughters were very active with their horses, and
- 23 Otero Canyon is one of the places they rode.
- I have been riding my mountain bike for
- 25 about 15 years. Otero Canyon is one of the places I

1 enjoy riding. To me, what makes it special, it's

- 2 sort of a tough little canyon. It doesn't lend
- 3 itself to ATVs. Our pristine places to ride bikes
- 4 that used to be single-track -- many of them are now
- 5 triple tracks. That means you got two tracks on the
- 6 outside, and a pile of rocks in the middle where you
- 7 used to ride. Otero Canyon is not that way, just
- 8 because of the very nature of the access to it and
- 9 the way the land lays. So it is a special place.
- 10 I support Gary Gilliland and his
- 11 comments -- he was the first speaker. To me it was
- 12 very logical, some of the things he talked about,
- 13 the proposed alternative fence line. To me it's
- 14 logical to have a fence. It's also logical to have
- 15 a road near the fence where you can see it once in a
- 16 while. Is it still there? Has somebody cut a hole
- 17 in it? If you can't drive by it, it's not going to
- 18 be looked at. Just not going to happen.
- 19 Anyway, seems to me logical to have a
- 20 fence and to have it somewhere west of where it is,
- 21 the straight lines, the notches, where it was drawn

- 22 sometime back in the 1940s. Thank you.
- MR. MILLIGAN: Marley Cote.
- 24 MARLEY COTE: Hello. Good evening. My
- 25 name is Marley Cote. I work at Mountains and Rivers

1 in Albuquerque, New Mexico. I am a shop employee

- 2 who sends many people up that way. It's a beautiful
- 3 canyon. Many, many people enjoy it.
- 4 Gosh. Everyone said so many great things.
- 5 Great points, both positive and negative. I would
- 6 also like to just add a few little comments on it.
- 7 You know, they talk about the funding of finding
- 8 these UXOs, the unexploded ordnance. And yeah,
- 9 there's no funding to look for them but yet there's
- 10 a funding to build a 6.2 mile fence.
- 11 You take some of that time finding the
- 12 money to fund the search and it will really, I
- 13 think, have a much more positive effect on the Otero
- 14 Canyon and all its users. You know, all the 70
- 15 years that people have been using it, thousands and
- 16 thousands of people per month, I would say, "Use
- 17 that area."
- There's not been a single instance that
- 19 someone has been injured. And all the military that
- 20 use it on a daily basis -- even though I have been
- 21 up there twice a week for the last three years, I

- 22 have never seen a helicopter, anyone landing, anyone
- 23 doing anything up there. But as they say, they are
- 24 up there, and I believe them. It's on the map.
- You know, Otero Canyon is a very extensive

1 trail system, and I see, just by closing them down,

- 2 why would you force the construction of new trails
- 3 to accommodate the thousands of trail users from the
- 4 City of Albuquerque and its surrounding areas? I
- 5 just don't understand closing off a perfectly useful
- 6 trail system to have to build a new one in a forest
- 7 that doesn't need to be treaded on anymore.
- 8 Families walk their children on a daily
- 9 basis through that area, through Otero Canyon and
- 10 the mesas surrounding it, for the last 70 years, but
- 11 yet there still hasn't been an accident.
- 12 And is Kirtland Air Force Base being
- 13 neglectful of this by allowing these people to hike
- 14 in that area? I don't believe so. It's just that
- 15 it's a time for them to build a fence and they feel
- 16 that it's a time to say, "Oh, there's missiles and
- 17 stuff out there that hasn't been blown up."
- In fact, if there is, if there isn't, we
- 19 won't know until we get some searchers out there
- 20 looking for them. And where is that funding going
- 21 to come from? Not from building a fence, but from

- 22 using the money elsewhere, looking for them.
- Yeah. Everyone else has made such great
- 24 points. I don't know really what else to say.
- 25 Besides, I will continue to use the trail system and

- 1 it would be a very sorry sight to be able to -- or
- 2 to go up there and see this seven-foot-high fence,
- 3 you know, in the middle of a beautiful forest, and
- 4 it may be that the trail system will not get used
- 5 due to that fence. And even if the trail system --
- 6 if they leave it intact and do not put a fence
- 7 across, it won't get used, because I personally
- 8 would not like to look at a seven-foot-high fence,
- 9 in my opinion.
- 10 According to the fence, they allow
- 11 eight-foot-wide little sections to allow animals and
- 12 certain things to go through. In my outdoor shop I
- 13 sell water purification systems. And in a simple
- 14 system that filters microorganisms, viruses, Giardia
- 15 and bacteria out of the water that you drink, a
- 16 microscopic hole or crack could allow in a deadly
- 17 virus that could kill you.
- And that's exactly what this fence system
- 19 is allowing: A big hole to be put right in it.
- 20 It's for security. Yes, it is. I don't deny that
- 21 we do need a fence. It is. It's just the placement

- 22 of it. It should allow the users to use it and to
- 23 keep respecting the Forest Service and the forest.
- 24 Yeah, I don't know. I guess keep on pushing on.
- MR. MILLIGAN: Richard Becker.

- 1 MR. BECKER: Good evening. I'm Richard
- 2 Becker. I'm president of the Albuquerque Wildlife
- 3 Federation. I'm also past president of New Mexico
- 4 Friends of the Forest. I'm going to have a little
- 5 different take on this. I'm going to ask you to
- 6 think with me about the whole question about
- 7 vulnerability, living in the world that we do.
- 8 I'm a native New Mexican. I was born here
- 9 in 1943. That makes me 59. I will be 60 years old
- 10 in October. I grew up in the Albuquerque school
- 11 district, the school system here. And I mention
- 12 that because in the 1950s we grew up with bomb
- 13 shelters. Bomb raids. And as a kid, most of us in
- 14 Albuquerque heard all these rumors about -- it
- 15 wasn't so much Kirtland then as it was Manzano --
- 16 Manzano Army base. And there was a lot of
- 17 speculation about what was being stored out there in
- 18 terms of atomic weapons, hydrogen bombs, and so
- 19 forth.
- And then in about 1957, I think it was
- 21 that year that the movie "On the Beach" came out.

- 22 Did any of you see that? Do you remember? What I'm
- 23 saying is that many of the kids who are now adults
- 24 who grew up in this town became very sensitized to
- 25 the idea of threat. This was real. And I can

- 1 remember, after going to that movie, getting
- 2 depressed and wondering, well, what the hell. Do I
- 3 have a future? Am I going to be blown up, you know,

- 4 in the next five years? Remember the cold war with
- 5 the Soviet Union?
- 6 Since 9/11, my sense of vulnerability as a
- 7 United States citizen here in this country and
- 8 worldwide has changed. I have traveled the world.
- 9 I have been many places and many countries. And I
- 10 have to tell you, now that I look back on it, I
- 11 realize, you know, there's places that I have been
- 12 that I sure as hell wouldn't go now. I would not
- 13 feel safe as an American.
- 14 I bring these issues out to you in this
- 15 context because, as I have tried to understand what
- 16 is being proposed here -- and I'm representing the
- 17 Albuquerque Wildlife Federation, particularly in
- 18 terms of wildlife issues -- but as many of us
- 19 stated, you know, I think we all agree and
- 20 understand the need for a real security fence, some
- 21 kind of security arrangement. And I think that we

- 22 would agree that there needs to be some relocation
- 23 where it's been proposed and these different
- 24 alternatives.
- But I raise the question of vulnerability.

1 And there was someone that made a comment about the

- 2 wildlife barriers and kind of laughed. Well, it's
- 3 not laughable. It's serious. The wildlife in this
- 4 state or any state needs access to habitat, and
- 5 everybody here, for the most part, is talking about
- 6 the recreational point of view, and I accept that
- 7 because I'm a recreationalist. I have used this
- 8 place myself.
- 9 But I have had not heard one word of
- 10 anybody up here to defend the needs of wildlife.
- 11 Well, that's why I'm here. You know, when you look
- 12 at the construction of the fence and the idea of
- 13 having wildlife barriers, from a wildlife
- 14 perspective that's certainly needed.
- But what I'm raising is another issue,
- 16 because I think the concept is flawed, in this
- 17 sense. I can tell you, I don't care what kind of a
- 18 fence you go out there and build with wildlife
- 19 barriers or not.
- Having grown up here with this constant
- 21 threat that I live on a nuclear stockpile, here and

- 22 in Los Alamos, I'm not going to feel one bit more
- 23 secure against a terrorist threat knowing that
- 24 there's a seven-foot fence out there. It's not
- 25 enough. Okay?

- 1 Now, what I'm saying is, I don't think the
- 2 proposal is enough in terms of our natural security.

- 3 In the Albuquerque Journal this last week and today
- 4 there was a reference to what they're doing at the
- 5 Border Patrol. Now, they are spending millions of
- 6 dollars to devise a video surveillance system. I
- 7 have not heard one person suggest this. What I'm
- 8 saying to you from my perspective as a lifelong
- 9 native New Mexican, who's concerned about my
- 10 survivability, my kids' survivability and my
- 11 granddaughter's survivability, I want to see you
- 12 construct a security device out there that I can
- 13 have confidence in. And I'm no security expert, but
- 14 to me, your fence is not enough. You're going to
- 15 have to have video surveillance cameras. You're
- 16 going to have to have patrols. The idea of having
- 17 citizen involvement makes a lot of sense. Okay?
- But I'm saying to you that I am not
- 19 satisfied with the proposal from a vulnerability
- 20 standpoint. I think ultimately, you know, we need
- 21 to make our decisions, any of these decisions,

- 22 looking down the long haul.
- Now, I was the first president of
- 24 New Mexico Friends of the Forest, which we
- 25 established about seven years ago, and I have been a

- 1 Forest Service volunteer for a long time. And
- 2 again, I'm speaking for the wildlife community,
- 3 because they can't be here to address you. The
- 4 vireo or the robin or the mule deer or the coyote or
- 5 the black bear. But if they were here, they would
- 6 say, "Please remember that we share this place with
- 7 you." Thanks.
- 8 MR. MILLIGAN: Steve McCampbell?
- 9 MR. McCAMPBELL: That's a long list of
- 10 people, so I appreciate your time and patience. I'm
- 11 Steve McCampbell, local business owner of Fat Tire
- 12 Cycles. So I can pretty much tell you directly,
- 13 Otero Canyon, Kirtland Air Force Base, the labs, you
- 14 name it -- they all give me money some way. They're
- 15 all my customers. I sell to the helicopter pilots.
- 16 I sell to hopefully everybody. But the fact that
- 17 the controversy is scaring -- the idea that I can
- 18 take my family out there and blow up on munitions
- 19 just might not make it so appealing anymore.
- 20 So I do think that the scare tactics or
- 21 however the fence is being proposed is good, but we

- 22 all support Kirtland Air Force Base for the money
- 23 they give us. There's no doubt. I'm here to say,
- 24 give us the same respect. You might make us all
- 25 lose our reason for living here, our reason for

- 1 making dollars, or even owning a bike shop. So it's
- 2 kind of basically just look at who you're stepping
- 3 on and how you're doing it. So thank you.
- 4 MR. MILLIGAN: Jim Calderone.
- 5 MR. CALDERONE: Hi. Let's see. Most of
- 6 the points that I wanted to make have already been
- 7 made, so I won't get into a lot of detail on those
- 8 things.
- 9 There are a couple of things that I wanted
- 10 to mention. I worked out in the areas on the east
- 11 side of the withdrawal for the DOE from the late
- 12 1980s up into 2000, and during that time, I worked
- 13 with coordinating committees that coordinated the
- 14 use of the land, the CRC and the CFAC agencies. I
- 15 mention that only because my work on that committee
- 16 and my awareness of what goes on out there leaves me
- 17 completely convinced that there's a solution that
- 18 can meet the mission of the base and still allow the
- 19 use of Otero Canyon.
- I guess, again, I don't want to get into
- 21 details of things that have already been mentioned.

- 22 I guess I'm curious about the UXO issues. If, in
- 23 fact, there is UXO out there, it needs to be dealt
- 24 with, regardless of the fence line that ends up
- 25 being there.

- 1 Regarding it being a brand-new issue,
- 2 let's see. I personally witnessed the EOD come out

- 3 with their trucks and trailers and unload a series
- 4 of ATVs and this was in the early 1990s, and they
- 5 told me that they were out there searching and
- 6 surveying for UXOs. So it's not a new issue and
- 7 somebody probably just needs to talk to them about
- 8 what they found out there.
- 9 Okay. I guess there are a couple of
- 10 points regarding the health care issues. Recently
- 11 the CDC has made the statement that obesity is
- 12 almost approaching tobacco as the number one cause
- 13 of death in the country. They also stated that one
- 14 in three children born in 2000 will develop
- 15 diabetes. A recent Harvard study stated that \$90
- 16 million per year are spent on health care costs, and
- 17 the fact of the matter is, that area has been used
- 18 primarily for exercise, and I contend that the area
- 19 is far more valuable to the nation as a place that
- 20 they can go exercise than a newly vacated area and
- 21 an empty space that's another part of -- or that

- 22 becomes the empty corners and edges of an already
- 23 huge Air Force base.
- So I guess the main point was that I was
- 25 hoping that Kirtland would try to work out a way

- 1 that their missions can be met and the trails are
- 2 still available.
- 3 MR. MILLIGAN: Mark Reineke.
- 4 MR. REINEKE: There's kind of
- 5 good-news-bad-news about being late on the agenda.
- 6 The good news is, all the points have been made, so
- 7 I don't have to make any points. And the bad news
- 8 is, all the points have been made, so I don't have
- 9 any points to make.
- My name is Mark Reineke. I'm the
- 11 president of the local chapter of Trail Partners, of
- 12 the International Mountain Biking Association.
- 13 We've worked with the Forest Service, City of
- 14 Albuquerque, and hopefully in the future Kirtland
- 15 Air Force Base on designing, maintaining, and
- 16 building trails in the east mountain areas.
- We appreciate that Kirtland Air Force Base
- 18 needs a fence and needs to provide a secure
- 19 environment for their tenants using that facility.
- 20 I will kind of repeat what Gary mentioned earlier.
- 21 We believe a fence is needed. Certainly as has been

- 22 pointed out by all the other speakers, there's lots
- 23 of options here and issues to be considered in
- 24 designing that fence, locating that fence, and
- 25 deciding how it's going to be implemented.

1 We want to offer our assistance in working

- 2 with Kirtland Air Force Base, the other land users
- 3 in the area, to work on that issue and come up to a
- 4 common agreement.
- We talked a lot about the various users in
- 6 that area. Unfortunately, not all users that use
- 7 that trail system are responsible. There are
- 8 irresponsible trail users, and so even from that
- 9 perspective I can appreciate that a fence or some
- 10 sort of security barrier is needed there. I guess
- 11 Trail Partners would like to go along with Friends
- 12 to Save Otero, in that the Madera Canyon road seems
- 13 like a good logical process or alignment for the
- 14 fence, but certainly there's lots of opportunities
- 15 here.
- I guess this issue has been kind of
- 17 hanging out there for several years now, at least
- 18 that we have been aware of it, and in May, when they
- 19 came up, we heard that the environmental statement
- 20 was going to be released, I never expected to have
- 21 the opportunity to sit down with the Air Force and

- 22 actually talk about this. And so I believe that
- 23 this public meeting tonight is a really positive
- 24 step forward resolving these issues, coming to
- 25 agreement that we can all live with. Thank you very

- 1 much.
- 2 MR. MILLIGAN: I think we can all agree
- 3 that more discussion is appropriate. John O'Malia.
- 4 MR. O'MALIA: I have got a little
- 5 confession to make. I thought that sheet out in the
- 6 lobby was just a sign-in sheet.
- 7 My name is John O'Malia. I'm a retired
- 8 master chief petty officer, worked on Kirtland Air
- 9 Force Base for 19 years now, and I also have been
- 10 riding Otero Canyon for 20 years. And I'm also
- 11 involved from time to time in helping keeping that
- 12 open when trees come down over the trail and
- 13 removing that stuff. And in the 20 years I have
- 14 been riding out there, I have never seen one helo
- 15 come down and land at that pad up there on the top
- 16 where I have been through there so many times. Not
- 17 one.
- Also, this is kind of a bash towards
- 19 Kirtland, but you know, it seem to be preoccupied
- 20 with that unrestricted unauthorized access up there.
- 21 They might ought to take a look at their problem at

- $22\,$ the end of Eubank. Thank you.
- MR. MILLIGAN: Jason Strauch.
- MR. STRAUCH: Good evening. Thank you.
- 25 Thank you, everyone, for staying so long. A lot of

- 1 good points been made, mostly on the Save Otero side
- 2 based on the group here.
- 3 I'd like to address a couple of points.
- 4 First, my name is Jason Strauch. And I have a
- 5 unique perspective in that not only am I an avid
- 6 competitive cyclist, state champion, many records on
- 7 hills, I also am an engineer at the national labs.
- 8 So I kind of have the inside-the-fence perspective
- 9 as well as the users' perspective.
- One important perspective is the
- 11 operational security of Kirtland, and I think, you
- 12 know, the previous speaker mentioned that there's
- 13 other holes in the gate or holes in the fence. From
- 14 an operational security standpoint, the fence that's
- 15 proposed doesn't increase their security as much as
- 16 other alternatives that have been proposed by the
- 17 Save Otero group, and that's a really important
- 18 point to make.
- 19 Otero is very important now in our
- 20 post-9/11 world. You know, we're all concerned
- 21 about this security. And that is an important

- 22 concern. Does the fence, putting it in the straight
- 23 line location, increase our security substantially?
- 24 I don't believe so. The proposed fence line along
- 25 the road is better for the security of the

- 1 facilities.
- 2 Some of the things that Sandia does -- you
- 3 know, we do operational security, nuclear weapons,
- 4 the Olympic Games, unmanned ground sensors,
- 5 autonomous robotic systems for exactly these kind of
- 6 applications.
- 7 And I'd just like to say that there is a
- 8 better way. It's good for us to keep being able to
- 9 use that area. I fully support having a fence that
- 10 increases the security of the base facilities.
- 11 Thank you very much.
- MR. MILLIGAN: Staci Stolp.
- 13 MS. STOLP: Seems like a long walk.
- 14 Anyway, my name is Staci Stolp. My husband and I
- 15 both work at Kirtland Air Force Base. I work for
- 16 the Department of Defense. My husband works for the
- 17 DOE. And many of our friends work on base, too.
- 18 But just as we work at Kirtland, we are also avid
- 19 outdoorsmen. Some of us are volunteers for search
- 20 and rescue, and we feel that it would be a grave
- 21 mistake on Kirtland's part to not take into account

- 22 some of the great suggestions that were offered here
- 23 tonight, and look at some of the alternatives or
- 24 relook at some of the alternatives that were
- 25 proposed.

1 As many people said, no one disputes that

- 2 Kirtland needs to increase its security. But over
- 3 all, I believe my husband would agree -- he couldn't
- 4 be here tonight -- would support looking at the
- 5 alternatives proposed.
- And to take up some of my time, one of our
- 7 friends who also works at Kirtland would like to
- 8 make some points, as well.
- 9 MR. RUSSELL: I'm not Staci's husband, in
- 10 case anybody missed that. My name is Chris Russell,
- 11 and I work at Sandia National Labs. Yeah,
- 12 everyone's made some really good points up here
- 13 tonight, and the point I think some people have kind
- 14 of skated around, just due to the fact that they are
- 15 affiliated with major organizations, you know, pro
- 16 fence or, you know, pro boundary here and pro
- 17 boundary there, can't say this, but tonight what you
- 18 saw were percentages, you know, representations and
- 19 percentages of different sorts of bikers in the
- 20 community. There's bike racers, there's
- 21 recreationalists who take their families or people

- 22 that just want to get their heart rate over 150.
- So you need to kind of take that into
- 24 account. There's a lot of people that may or may
- 25 not be signing these sort of petitions just due to

- 1 their career drive or whatever.
- 2 But there's also certain types of people
- 3 that are going to see the wildlife access points as

- 4 just access points. And that's going to become
- 5 pretty much a police enforcement issue for you and
- 6 the City and whomever, and that's just something to
- 7 consider. It's not a threat, but it's just
- 8 something that I think needs to be addressed. So to
- 9 minimize that, going with one of the other
- 10 alternatives in the hard line, the GPS coordinates
- 11 probably would be a good thing. So thank you.
- MR. MILLIGAN: Ken Whiton.
- MR. WHITON: I got to say I have never
- 14 been in a room with a more fit and healthy bunch of
- 15 people. I hope some of it rubs off on me.
- We're addressing you people who are
- 17 gracious enough to listen. We're also addressing
- 18 these folks back here, and apparently there's some
- 19 tape machine playing. So I appreciate these folks
- 20 for sticking around and listening so patiently.
- I am Ken Whiton. I'm fourth-generation

- 22 New Mexican. I'm also president of the New Mexico
- 23 Chapter of REP America, which is Republicans for
- 24 Environmental Protection. We are a national grass
- 25 roots organization of Republicans who care about the

1 environment. Now, we are not cheerleaders for the

- 2 party. We are the environmental conscience of the
- 3 party. I must thank Congresswoman Heather Wilson.
- 4 Her representative here is also listening patiently.
- 5 Republicans office-holders today seem
- 6 reluctant to have any positive involvement in issues
- 7 of the environment. I must point out that
- 8 protecting our environment has been a long and proud
- 9 tradition of the Republican party. We at New Mexico
- 10 REP America fully support Congresswoman Wilson's
- 11 compromise proposal which allows for Kirtland's
- 12 security while maintaining the public use of many of
- 13 the trails in Otero Canyon.
- 14 There are several reasons why this
- 15 compromise is important. One, this area, in
- 16 actuality, has been public for decades, establishing
- 17 a precedent for continued use. I heard 1943
- 18 earlier. That's when I was born, and nobody doubts
- 19 that I'm here. I don't see how anyone can doubt
- 20 that the use of this area has been here for all of
- 21 those years.

- I also understand that such access was
- 23 technically prohibited by Kirtland, but in fact, the
- 24 prohibition obviously has never been enforced and
- 25 boundaries are not clearly marked, according to

- 1 their own environmental assessment. I recognize
- 2 legitimate natural security concerns. The proposed
- 3 compromise deals with these concerns and saves the
- 4 Department of Defense money, which is also ours, in
- 5 the process.
- 6 I'm aware that Kirtland thinks there may
- 7 be unexploded ordnance in the canyon, but in all
- 8 these decades, none has been discovered, either on
- 9 purpose or by accident. In fact, I'm not aware that
- 10 Kirtland has ever demonstrated that there is a
- 11 problem with the UXO. Surely Congresswoman Wilson
- 12 could obtain funding for this kind of cleanup if
- 13 they thought it was necessary.
- 14 Since there are several flaws in the DOD
- 15 decision-making process, not the least of which is
- 16 any mention of citizen -- that is, user -- input
- 17 which is required under NEPA, or input from Native
- 18 Americans, which is also required, it makes sense to
- 19 seek a compromise now rather than invite problems
- 20 later.
- Other problems are that the EA never

- 22 mentions the public exclusion for Otero Canyon as an
- 23 impact under land use or that the public has access
- 24 at present, even though page 1-4 states the boundary
- 25 is so indistinct that civilian personnel recreating

- 1 in the area unknowingly enter Kirtland Air Force
- 2 Base. Here we find that the Department of Defense
- 3 is admitting that they knew people were on the base
- 4 property and supposedly in danger of the UXO because
- 5 of poorly marked boundaries, yet they have obviously
- 6 waited decades to act.
- 7 Let's follow the Congresswoman's very
- 8 sensible leadership on Otero Canyon when she said,
- 9 according to the newspaper, "There is a call for a
- 10 balanced approach based on the unique aspects of
- 11 Otero Canyon and Kirtland Air Force Base. By
- 12 working together, we can find a way to improve
- 13 security at the base and allow people to continue to
- 14 have access to Otero Canyon." And I second her
- 15 statement. Thank you.
- MR. MILLIGAN: Tom Swiler?
- MR. SWILER: I suppose I should thank
- 18 Kirtland, first of all, for allowing us to use this
- 19 trail for all the years when I suppose we shouldn't
- 20 have been using it. But you know, I don't want to
- 21 set a precedent that when they do this, that this

- 22 means that they have to give up land, either. I
- 23 think that some of this trail should be left open
- 24 because it's the right thing to do.
- Now, Albuquerque is a major metropolitan

1 area, and we do need space to recreate. I have two

- 2 young children and I can't go far from my home to
- 3 ride a mountain bike. And being able to go to this
- 4 canyon in 15 minutes and ride up to the top of it is
- 5 completely breath-taking. And you know, I'm
- 6 basically selfish here. I love that ride. You
- 7 know, that's why I'm here. I'm selfish. I said I
- 8 represent myself, and I do. I just feel more alive
- 9 there than anything else in my day, and you know,
- 10 that's why we're here.
- 11 Maybe the people who are drawing the
- 12 boundaries don't recognize how passionate mountain
- 13 bikers really are, but we really are, and we'd like
- 14 to see this kept open. I think there is an
- 15 excellent chance for compromise here, and I think
- 16 this is a great meeting. I was on the Sandia
- 17 Citizens Advisory Board for two years, and I never
- 18 saw a meeting as positive as this one tonight. So
- 19 good job, everybody.
- MR. MILLIGAN: Dion Rivera.
- 21 MR. RIVERA: Dion Rivera. I am an

- 22 employee out at Sandia National Labs, a scientist
- 23 out there along with my wife. We moved to
- 24 Albuquerque about two years ago. One of the reasons
- 25 we like this area is because you have access to

- 1 areas such as Otero Canyon. We moved from Salt Lake
- 2 City to here, and it's hard to find other areas in
- 3 the west that have such easy access to great outdoor
- 4 recreation as Albuquerque does.
- 5 There are actually a couple of things I'd
- 6 like to discuss. One has to do with the Special
- 7 Operations training that was brought up earlier as
- 8 one of the reasons for the Air Force keeping a
- 9 preferred fence line. In talking to the commander
- 10 of that unit who spoke here tonight, they already
- 11 operate three, four times a week out there. They
- 12 actually, according to him, as I understood it, are
- 13 in those landing zones about three or four times a
- 14 week.
- Now, there are people in Otero Canyon all
- 16 week, every week, and he said they even operate on
- 17 weekends. Sometimes on weekends there's probably a
- 18 couple hundred people hiking up and down Otero
- 19 Canyon and horseback riding, mountain biking. To me
- 20 I really don't see the conflict between Special
- 21 Operations and our use. If they're already

- 22 operating at least three to four times a week and
- 23 people already have access to this area for, you
- 24 know, seven days a week, there's no conflict. I
- 25 just don't see it. So we can keep the status quo we

- 1 have now. It obviously has not hurt anybody,
- 2 however long they have been operating out there.
- 3 The other was the firing range for
- 4 probably both Sandia and Air Force security guards
- 5 for the M60. Now, I don't have too many friends
- 6 who've been maimed by M60 shells up there. I don't
- 7 know of anyone who's gone up there and said, "Oh,
- 8 yeah, it's great, go up to the top of the canyon,
- 9 listen to the M60s shooting out as the sun sets."
- Maybe they do it, but I didn't have any
- 11 information from the Air Force as to when the last
- 12 training round was, but it doesn't seem to be a
- 13 public safety issue. And frankly, if I thought it
- 14 was a public safety issue, I don't think any of us
- 15 would have even heard of Otero Canyon.
- Lastly, we had a short talk on the Air
- 17 Force Research Lab. The new fence proposed by the
- 18 Friends of Otero, to me, would be perfectly adequate
- 19 for security for the lab. I don't see how the
- 20 current proposal put forth by the Air Force is going
- 21 to add to the security of the Air Force research

- 22 facility at all. So to me that's just kind of a
- 23 moot point. Anyway, that's all my statement is.
- 24 Thank you.
- MR. MILLIGAN: Michael Lucero, last but

- 1 not least.
- 2 MR. LUCERO: I think that one of the
- 3 things that we can agree is that there needs to be
- 4 some more dialogue and there are a lot of things
- 5 that are still unclear in a lot of people's minds,
- 6 and I think we need to pursue that. I think that is
- 7 something that we can do.
- 8 SPEAKER FROM THE FLOOR: I'd like to know
- 9 what the base is going to do from this point with
- 10 this public comment and what your actions are going
- 11 to be from here on.
- MR. MOORE: As I said before, any comments
- 13 that were made before or during or, in fact, up
- 14 until the 16th, will be addressed in the EA. It is
- 15 a draft document, and it is up to the base to take
- 16 the information that came from this meeting and go
- 17 back and think about it and decide if they want to
- 18 go ahead with it. If they want to do something
- 19 different, if they want to relook at the issues. I
- 20 don't make that decision. I just write the
- 21 document.

- So it will be -- from my standpoint, we
- 23 will answer the questions that have been raised in
- 24 the EA, and it will be included as an alternative.
- 25 I can assure you, however, that Kirtland is going to

- 1 look at this and decide what they want to do.
- 2 SPEAKER FROM THE FLOOR: And on the base
- 3 side, once you guys receive this information, when
- 4 is our next public hearing, public meeting?
- 5 MR. MILLIGAN: We don't have one scheduled
- 6 at this point. But I would recommend that we sit
- 7 down with you folks and some base officials and go
- 8 over some of the things that were raised tonight.
- 9 SPEAKER FROM THE FLOOR: One of my
- 10 concerns was that this public meeting was on very
- 11 short notice and it wasn't well publicized. It was
- 12 publicized by the Save Otero group, but not by the
- 13 base. So I want to make sure for the next public
- 14 meeting that the word gets out to everyone that's
- 15 interested. That's my concern.
- MR. MILLIGAN: I think what I'm proposing
- 17 is that the Save Otero representatives sit down with
- 18 base officials and hash through some of these issues
- 19 where we can have more people there to answer your
- 20 questions and concerns, and then publicize those
- 21 results. And I think that can be done through the

- 22 web site, and we can advertise that as well.
- MR. FITZPATRICK: If I may ask one
- 24 question. Can you tell me who on Kirtland will make
- 25 the final decision as to how you proceed in the

1	future?
2	MR. MILLIGAN: The final decision on the
3	EA is the base commander.
4	MR. FITZPATRICK: Thank you.
5	MR. MILLIGAN: Is that it? Good. Thanks
6	for coming, folks.
7	(The public information meeting concluded
8	at 9:30 p.m.)
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2 COUNTY OF BERNALILLO
3
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